

FOR RELEASE WEDNESDAY PM'S JULY 31, 1968 Telephone 202/225-2961

REMARKS VICE PRESIDENT HUBERT H. HUMPHREY NATIONAL ASSOCIATION OF COUNTIES WASHINGTON, D.C. JULY 31, 1968

It is hard, when you get an audience this size in a campaign year, to resist making a partisan speech. Especially when you find yourself flanked on the program by such tempting targets.

Today I mean to resist -- a little. I shall be patient a week or so longer.

Instead of telling you why you should vote for me, I want to set out as fully as I can the reasons why I want to be President and what I hope to accomplish if I am successful.

There is, of course, some personal pride and fulfillment involved -- although I doubt that it ever compensates for the rigors of the job.

But there is something else which all of you in public service can understand -- the chance to advance the commitments of a lifetime -- and the chance to try your hand on the throttle.

In my case the commitment is this: To strengthen the alternative to conflict -- at home and in the world.

Conflict -- hot or cold -- is costing us too much today.

It costs the world too much in terms of giant arms budgets... lives lost...resources diverted from the urgent business of helping ordinary people get on their feet.

I have always considered a more peaceful and just world within our grasp -- not just pie in the sky. And the same goes for an America where all citizens can have an equal chance to share in the promise of this great nation.

Those are the goals which cause me to seek the Presidency.

And those goals are now within reach -- if we have the courage to press on toward them...<u>if we take charge of America's future</u>.

* * * *

What are the specifics?

In Vietnam, the alternative to conflict is clear: South Vietnam should be run by the people who live there, not be Hanoi or Washington.

This means free elections -- elections in which all can vote and all can run for office, with guarantees against force and intimidation...elections in which every group willing to do so can play its full part in the peaceful political process.

And it means being willing to accept the results of these elections, whatever they may be.

After Vietnam, the alternative to conflict must be found in a new concept of the American role in developing areas.

Beyond Vietnam, the alternative to conflict will be found in widening areas of East-West agreement.

The most important area -- and the one which will release the most resources for more humane uses -- is disarmament.

The key question here is whether both the United States and the Soviet Union will settle for strategic security -- which their deterrent forces already provide -- or whether they will insist on playing the game of strategic one-upmanship, with all its attendant risks and costs.

Fither country could now destroy the other, regardless of additional expenditures -- a fact which I believe makes an arms agreement a real possibility. I believe, too, that we must move beyond the pending discussions with the Soviet Union of offensive and defensive missiles to the business of a worldwide reduction of armaments and defense expenditures.

I look, too, to expanding cooperation with the Soviet Union -in space, in the oceans, in new areas of technology, and in the face of urgent crises in the so-called Third World.

And I would hope that East and West could come increasingly to cooperate in meeting the challenge that both face: endemic poverty in the Southern Hemisphere -- a festering source of conflict that threatens to embroil them both.

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I think America should take the lead in an effort eventually to replace East-West conflict with North-South cooperation as the main theme of international affairs.

That is why I have insisted during this campaign that new world conditions demand new priorities and new policies -- a shift from policies of confrontation and containment to policies of reconciliation and peaceful engagement.

The continuing hostilities in Southeast Asia...the recent events in Eastern Europe...these testify to the difficulty of achieving these objectives, even as the survival of mankind compels us to pursue them.

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In an effort to strengthen the alternative to conflict here at home, I mean to speak in the months ahead to the values which unite Americans, rather than to those which divide us.

I shall seek not a superficial unity or reconciliation based on campaign-year rhetoric, but a more fundamental unity of national purpose. I seek not an America of one mind, but an America of one spirit.

The national purpose must be to act, concretely and quickly, to overcome the deprivations and inequities which still exist in our society.

Law and order and civil justice are inseparable. Either -- without the other -- is illusion.

I believe the vast majority of Americans want both order and justice...and that we are rich enough, resourceful enough and strong enough to achieve both.

I have therefore proposed that we adopt two agenda which will serve the intents of all Americans:

An agenda for civil order ...

And an agenda for civil justice ...

And that we pursue both relentlessly.

These items are at the top of my agenda for civil order:

First. The rioting in American cities must stop. And if it

breaks out again, it must be put down promptly, firmly and effectively.

Without order there can be no progress...or justice.

PAGE FOUR

Without rules no society can endure.

Second. The interstate shipment and sale of firearms must be brought under federal control.

And if the states don't adopt -- and right away -- legislation requiring the registration of all firearms, then Congress must again take up this proposal.

Third. Councils of civil peace should be organized at the state, and where possible, the metropolitan level. This is a recommendation I made to you last year.

Such councils should include representation from all racial, religious and economic groups in the state . . . the State Attorney General's Office . . . the National Guard . . . law enforcement agencies and officials of local government.

Finally, we need national efforts to control effectively the kind of crime by individuals against individuals that plague many of our neighborhoods -- particularly those which are already disadvantaged in other respects. I shall spell out a comprehensive position on crime control in the weeks ahead.

The agenda for civil justice is equally urgent.

We must act -- now -- to assure every citizen in this nation enough to eat.

There is no reason in America -- with its unequaled wealth and agricultural productivity -- for anyone to be hungry. It is immoral to allow some babies to suffer from malnutrition while others in our population are concerned about the dangers of overeating.

Let me be perfectly candid: neither Congress nor the U.S. Department of Agriculture have made an adequate response to the severe problems of hunger and malnutrition we know exist in America. I plan to release a more comprehensive statement on this matter.

We must provide every American with the opportunity to earn a living. Jobs bring dignity to the individual and resources to his family -- and wealth to the nation.

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The idea of guaranteeing decent jobs to everybedy who will work at them makes sense -- with private employers providing job opportunities to the fullest extent possible, and with the government making whatever back-up or financing arrangements are necessary.

Again, Congress and the U.S. Department of Labor can act -- this year -- to make a start on this expanded job program.

I personally endorse such action without reservation.

We must secure the right to a full education -- from age four on through college or advanced training -- and the right to grow up in a decent home and neighborhood.

We must act now to secure these rights.

It won't come free. It isn't cheap. It will not come without change. But I believe it can be done if two requirements are met:

First. We need to involve private energies and private capital. The government has an important role to play. The programs I favor will cost money, and I don't intend to play games with you by trying to conceal this fact.

But the amounts of available government money will be far less than needed. Additional resources and personnel will have to be sought in the private sector, by new and creative approaches -- loan guarantees, tax credits, joint ventures, and many more. It is for the purpose of concentrating private resources and focusing them on our urban problems that I have proposed a National Urban Development Bank to be funded largely through the sale of bonds and shares to the public.

Second: We need to stimulate self-help by those whom we wish to assist. Our assistance can complement self-help; it cannot substitute for it, and it is wasted without it.

The poor, the black, the Mexican American, the Indian American want more than material improvement. They want -- above all -- to have their dignity acknowledged and respected. PAGE SIX

Only by acknowledging this dignity and self-respect can we restore the national unity which now eludes us.

This brings me to an all-important point in my agenda of civil justice.

The communities that make up our country -- and the people who inhabit them -- must play a larger role in making their own future.

This is as true in our cities as in our suburbs and our countryside, and it is going to mean reshaping existing institutions.

In the inner cities, for example, we must provide greater freedom, community self-help and involvement. Minority entrepreneurship, locally controlled school boards, and neighborhood development corporations are ways to mobilize the human power found there.

My Marshall plan for the Cities -- which got its start before the convention last year -- is a plan of action founded on the principles of local initiative, sensible planning, coordinated policy, strict priorities, and massive commitment of human and financial resources -- both private and public.

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Yesterday in San Francisco, I discussed my ideas for creating a living environment for all Americans. Whether a person lives in the city, in the suburbs, or in the country, the goal should be to give that person true freedom of choice in making that decision.

Today we possess the technology and resources to achieve this goal ... if we can only summon the imagination and courage to build the public support and governmental policies that are vital to success.

We must define certain basic social, economic and demographic objectives to guide our future urban, suburban and rural growth.

We must then provide meaningful incentives to stimulate metropolitan-wide and regional planning. States, counties, and municipalities can work together when national policy makes it in their best interests to do so.

We need a strong and active President ... one strong enough to shake up the federal bureaucracy and hammer out a structure which rewards ... not frustrates ... local innovation and responsibility. Yes, an Open Presidency ... open to the people ... open to change.

And this strong President needs the mechanism of a national domestic policy council to oversee the reorganization and restructuring of the Federal bureaucracy -- and then to assure that it remains truly responsive to local needs and goals.

Once this integration and coordination of federal domestic agencies has been achieved, there can be an effective demand on state, county and local governments to take those PAGE EIGHT

actions at their end which permit coordination of the total government effort.

I have several ideas I didn't mention in San Francisco.

--It is time to consider seriously a National Urban Homestead Act which could write down land costs and supplement local property taxes.

--It is also time to consider federal support for state equalization of certain community expenses -- education and welfare, for example -- within metropolitan areas, as well as between urban and rural areas.

-- We must continue to explore the proposal for sharing federal tax revenues with states, counties and cities, under strict safeguards and guidelines.

I believe there is a systematic way to solve the problem of urban, suburban, small town and rural America ... a way which achieves a working balance among federal, state, county and local governments ... a way which truly equips this nation to conquer the unique challenges -- and opportunities -- of the 1970's and 1980's.

And let me say I speak from experience -- from the experience of running a major United States city ... from the experience of struggling with legislation for 16 years in the U.S. Senate ... and from the experience of serving as liason between the federal government and the counties and municipalities of America for the past four years.

I also want to make this perfectly clear:

Peace, if I am President, will not mean that America relaxes and goes to sleep -- as we did in the 1950's after Korea. It will mean we shift our total energies and resources -- our peace dividend and our arms control dividend -- to the things that count most in human terms.

People will have priority in a Humphrey Administration.

I have heard it said that this is not the year in which to seek change and sacrifice. PAGE NINE

. . .

If so, this is not my year. For that is what I stand for.

There are some things more important than becoming President of the United States. And speaking out for the hard tasks of reconciliation and justice, at home and abroad, is one of them.

So I intend to keep on speaking out.

I believe that the American people want to come together at home; that they want to seek reconciliation abroad; and that they are moved by compassion to help those less fortunate, at home and abroad, so that the people of the earth shall finally know the true meaning of freedom and human emancipation.

It is to voice and test this faith that I seek the Presidency this year.

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REMARKS

VICE PRESIDENT HUBERT HUMPHREY

NATIONAL ASSOCIATION OF COUNTIES WASHINGTON,D.C. JULY 31,1968

IT IS HARD, WHEN YOU GET AN AUDIENCE THIS SIZE IN A CAMPAIGN YEAR, TO RESIST MAKING A PARTISAN SPEECH. ESPECIALLY WHEN ONE FINDS HIMSELF FLANKED ON THE PROGRAM BY SUCH TEMPTING TARGETS.

TODAY I MEAN TO RESIST -- A LITTLE I SHALL BE PATIENT A WEEK OR SO LONGER.

INSTEAD OF TELLING YOU WHY YOU SHOULD VOTE FOR ME, I WANT TO SET OUT **CONTRACT FOR** SOME OF THE PROBLEMS THE NEXT PRESIDENT WILL FACE AND, HOPEFULLY, SOME CONSTRUCTIVE PROPOSALS THAT WILL MEET THOSE PROBLEMS.

It is no secret that I hope to be that next President -- fully mindful of the awesome

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RESPONSIBILITIES OF THE OFFICE,

BUT THERE IS SOMETHING ELSE WHICH ALL OF YOU IN PUBLIC SERVICE CAN UNDERSTAND -- THE CHANCE TO ADVANCE THE COMMITMENTS OF A LIFETIME -- AND THE CHANCE TO TRY YOUR HAND ON THE THROTTLE.

IN MY CASE THE COMMITMENT IS THIS: TO FIND AND ADVANCE AN ALTERNATIVE TO CONFLICT -- AT HOME AND IN THE WORLD, ______ Reluctuing

CONFLICT -- HOT OR COLD -- IS WASTEFUL AND COSTING US TOO MUCH TODAY. IT COSTS THE WORLD TOO MUCH IN TERMS OF MILITARY BUDGETS ... LIVES LOST ... RESOURCES DIVERTED FROM THE URGENT NEEDS OF ORDINARY PEOPLE. I BELIEVE A MORE PEACEFUL WORLD IS WITHIN OUR GRASP -- NOT JUST PIE IN THE SKY. AND I BELIEVE THAT WE CAN HAVE AN AMERICA WHERE ALL CITIZENS HAVE AN EQUAL CHANCE TO SHARE IN THE PROMISE OF THIS GREAT NATION.

Those are the goals which cause me to seek the Presidency.

AND, THOSE GOALS ARE NOW WITHIN REACH --

New world conditions demand New PRIORITIES AND NEW POLICIES -- A SHIFT FROM POLICIES OF CONFRONTATION AND CONTAINMENT TO POLICIES OF RECONCILIATION AND PEACEFUL ENGAGEMENT.

THE CONTINUING HOSTILITIES IN SOUTHEAST ASIA ... THE RECENT EVENTS IN EASTERN EUROPE ..., TESTIFY TO THE DIFFICULTY OF ACHIEVING THESE OBJECTIVES, EVEN AS THE SURVIVAL OF MANKIND COMPELS US TO PURSUE THEM.

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Today, let me talk with you about the state the the state of the state

THE PURPOSE OF THIS NATION IS TO FORM A MORE PERFECT UNION ... TO ASSURE DOMESTIC TRANQUILITY OUR PURPOSE IS TO SAFEGUARD LIFE AND TO MAKE LIFE MORE MEANINGFUL.

These purposes are not easily achieved. They REQUIRE THE UNITY OF OUR PEOPLE,

I DO NOT SPEAK OF A SUPERFICIAL UNITY OR RECONCILIATION BASED ON CAMPAIGN-YEAR RHETORIC, BUT A MORE FUNDAMENTAL UNITY OF NATIONAL PURPOSE. SEEK NOT AN AMERICA OF ONE MIND, BUT AN AMERICA OF ONE SPIRIT.

THE NATIONAL PURPOSE MUST BE TO ACT, CONCRETELY AND QUICKLY, TO OVERCOME THE DEPRIVATIONS AND INEQUITIES WHICH STILL EXIST IN OUR SOCIETY,

- 4 -

LAW AND ORDER AND CIVIL JUSTICE ARE INSEPARABLE. EITHER -- WITHOUT THE OTHER -- IS ILLUSION.

I BELIEVE THE VAST MAJORITY OF AMERICANS WANT BOTH ORDER AND JUSTICE ... AND THAT WE ARE RICH ENOUGH, RESOURCEFUL ENOUGH AND STRONG ENOUGH TO ACHIEVE BOTH.

I HAVE THEREFORE PROPOSED THAT WE ADOPT TWO AGENDA WHICH WILL SERVE THE INTENTS OF ALL AMERICANS:

AN AGENDA FOR CIVIL ORDER ...

AND AN AGENDA FOR CIVIL JUSTICE ...

AND THAT WE PURSUE BOTH RELENTLESSLY.

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CIVIL THER: THE RIOTING IN AMERICAN CITIES MUST STOP. AND IF IT BREAKS OUT AGAIN, IT MUST BE PUT DOWN PROMPTLY, FIRMLY AND EFFECTIVELY. WITHOUT ORDER THERE CAN BE NO PROGRESS ... OR JUSTICE. WITHOUT RULES NO SOCIETY CAN ENDURE. COUNCILS OF CIVIL PEACE SHOULD BE ORGANIZED AT THE STATE AND, WHERE POSSIBLE, THE METROPOLITAN LEVEL. THIS IS A RECOMMENDATION I MADE TO YOU LAST YEAR IN DETROIT.

SUCH COUNCILS SHOULD INCLUDE REPRESENTATION FROM ALL RACIAL, RELIGIOUS AND ECONOMIC GROUPS IN THE STATE ... THE STATE ATTORNEY GENERAL'S OFFICE ... THE NATIONAL GUARD ... LAW ENFORCEMENT AGENCIES AND OFFICIALS OF LOCAL GOVERNMENT,

URGENT,

WE MUST ACT -- NOW -- TO ASSURE EVERY CITIZEN

THERE IS NO REASON IN AMERICA -- WITH ITS UNEQUALED WEALTH AND AGRICULTURAL PRODUCTIVITY --FOR ANYONE TO BE HUNGRY. IT IS IMMORAL TO ALLOW SOME BABIES TO SUFFER FROM MALNUTRITION WHILE OTHERS IN OUR POPULATION ARE CONCERNED ABOUT THE DANGERS OF OVEREATING.

LET ME BE PERFECTLY CANDID: THE NEXT PRESIDENT AND THE NEXT CONGRESS MUST PROVIDE A SYSTEM THAT WILL ASSURE AN ADEQUATE SUPPLY OF FOOD FOR EVERY PERSON IN NEED. QUIBBLING OVER THE DETAILS OF THE FOOD STAMP PLAN IS NO WAY TO ANSWER THE TRAGEDY OF HUNGER IN A LAND OF PLENTY.

WE MUST PROVIDE EVERY AMERICAN WITH THE OPPORTUNITY TO EARN A LIVING.

> JOBS BRING DIGNITY TO THE INDIVIDUAL AND RESOURCES TO HIS FAMILY -- AND WEALTH TO THE NATION.

THE IDEA OF GUARANTEEING DECENT JOBS TO EVERYBODY WHO WILL WORK AT THEM MAKES SENSE -- WITH PRIVATE EMPLOYERS PROVIDING JOB OPPORTUNITIES TO THE FULLEST EXTENT POSSIBLE, AND WITH THE GOVERNMENT MAKING WHATEVER BACK-UP OR FINANCING ARRANGEMENTS ARE NECESSARY.

AGAIN, CONGRESS AND THE UNITED STATES DEPARTMENT OF LABOR CAN ACT -- THIS YEAR -- TO MAKE A START ON THIS EXPANDED JOB PROGRAM. I PERSONALLY ENDORSE SUCH ACTION WITHOUT RESERVATION.

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WE MUST ASSURE THE RIGHT TO A FULL EDUCATION TO EVERY CHILD, AND THAT EDUCATION SHOULD START AT AGE FOUR WITH PRE-SCHOOL. IT SHOULD CONTINUE THROUGH ELEMENTARY AND SECONDARY SCHOOL, AND ON TO COLLEGE IF THE STUDENT WANTS A COLLEGE EDUCATION. FOR THOSE WHO NEITHER WANT NOR QUALIFY FOR A COLLEGE EDUCATION, WE MUST PROVIDE TECHNICAL AND VOCATIONAL SCHOOLS. THE SIMPLE RULE IS THAT PEOPLE MUST BE EQUIPPED BY TRAINING AND EDUCATION TO PROVIDE FOR THEMSELVES AND TO LIVE A GOOD LIFE.

AND, FINALLY, AMERICANS HAVE THE RIGHT TO GROW UP IN A DECENT HOME AND A WHOLESOME NEIGHBORHOOD . . . SAFE STREETS, GOOD PARKS AND PLAYGROUNDS, OPEN SPACES, PROTECTION OF THE LAW. THESE ARE BASIC RIGHTS AND PRIVILEGES THAT COME WITH AMERICAN CITIZENSHIP. WE MUST ACT NOW TO SECURE THESE RIGHTS. IT WON'T COME FREE. IT ISN'T CHEAP. IT WILL NOT COME WITHOUT CHANGE. BUT IT CAN BE DONE -- I BELIEVE IT CAN BE DONE IF TWO REQUIREMENTS ARE MET:

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FIRST: WE NEED TO INVOLVE PRIVATE ENERGIES AND PRIVATE CAPITAL. THE GOVERNMENT HAS AN IMPORTANT ROLE TO PLAY. THE PROGRAMS I FAVOR WILL COST MONEY, I DON'T INTEND TO PLAY GAMES WITH YOU BY TRYING TO CONCEAL THIS FACT.

But the amounts of available government money will be far less than needed. Additional resources and personnel will have to be sought in the private sector, by new and creative approaches, loan guarantees, tax credits, joint ventures, and many more. It is for the purpose of concentrating private resources and focusing them on our urban problems that I have proposed a National Urban Development Bank to be funded largely through the sale of bonds and shares to the public.

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Second: We need to stimulate self-help by THOSE WHOM WE WISH TO ASSIST. OUR ASSISTANCE CAN COMPLEMENT SELF-HELP: IT CANNOT SUBSTITUTE FOR IT, AND IT IS WASTED WITHOUT IT. THE POOR, THE BLACK, THE MEXICAN AMERICAN, THE INDIAN AMERICAN WANT MORE THAN MATERIAL IMPROVEMENT. THEY WANT -- ABOVE ALL -- TO HAVE THEIR DIGNITY ACKNOWLEDGED AND RESPECTED.

ONLY BY ACKNOWLEDGING THIS DIGNITY AND SELF-RESPECT, CAN WE RESTORE THE NATIONAL UNITY WHICH NOW ELUDES US.

THIS BRINGS ME TO AN ALL-IMPORTANT POINT IN MY AGENDA OF CIVIL JUSTICE.

THE COMMUNITIES THAT MAKE UP OUR COUNTRY -- AND THE PEOPLE WHO INHABIT THEM -- MUST PLAY A LARGER ROLE IN MAKING THEIR OWN FUTURE. THIS IS AS TRUE IN OUR CITIES AS IN OUR SUBURBS AND OUR COUNTRYSIDE, AND IT IS GOING TO MEAN RESHAPING EXISTING INSTITUTIONS.

IN THE INNER CITIES, FOR EXAMPLE, WE MUST PROVIDE GREATER FREEDOM, COMMUNITY SELF-HELP AND INVOLVEMENT, MINORITY ENTREPRENEURSHIP, LOCALLY CONTROLLED SCHOOL BOARDS, AND NEIGHBORHOOD DEVELOPMENT CORPORATIONS ARE WAYS TO MOBILIZE THE HUMAN POWER FOUND THERE.

My Marshall Plan for the cities -- which got Its start before the convention last year -- is a Plan of action founded on the principles of local INITIATIVE, SENSIBLE PLANNING, COORDINATED POLICY, STRICT PRIORITIES, AND MASSIVE COMMITMENT OF HUMAN AND FINANCIAL RESOURCES -- BOTH PRIVATE AND PUBLIC. Yesterday in San Francisco, I discussed my ideas for creating a living environment for all Americans. Whether a person lives in the city, in the suburbs, or in the country, the goals should be to give that person true freedom of choice in making that decision.

TODAY WE POSSESS THE TECHNOLOGY AND RESOURCES TO ACHIEVE THIS GOAL . . .IF WE CAN ONLY SUMMON THE IMAGINATION AND COURAGE TO BUILD THE PUBLIC SUPPORT AND GOVERNMENTAL POLICIES THAT ARE VITAL TO SUCCESS.

WE MUST DEFINE CERTAIN BASIC SOCIAL, ECONOMIC AND DEMOGRAPHIC OBJECTIVES TO GUIDE OUR FUTURE URBAN, SUBURBAN AND RURAL GROWTH. WE MUST THEN PROVIDE MEANINGFUL INCENTIVES TO STIMULATE METROPOLITAN-WIDE AND REGIONAL PLANNING. STATES, COUNTIES, AND MUNICIPALITIES CAN WORK TOGETHER WHEN NATIONAL POLICY MAKES IT IN THEIR BEST INTERESTS TO DO SO.

WE NEED A STRONG AND ACTIVE PRESIDENCY . . . ONE STRONG ENOUGH TO SHAKE UP THE FEDERALBUREAUCRACY AND HAMMER OUT A STRUCTURE WHICH REWARDS . . .NOT FRUSTRATES . . .LOCAL INTERVENTION AND RESPONSIBILITY. YES, AN OPEN PRESIDENCY . . .OPEN TO THE PEOPLE . . . OPEN TO CHANGE.

AND THIS STRONG PRESIDENT NEEDS THE MECHANISM OF A NATIONAL DOMESTIC POLICY COUNCIL TO OVERSEE THE REORGANIZATION AND RESTRUCTURING OF THE FEDERAL BUREAUCRACY -- AND THEN TO ASSURE THAT IT REMAINS TRULY RESPONSIVE TO LOCAL NEEDS AND GOALS. ONCE THIS INTEGRATION AND COORDINATION OF FEDERAL DOMESTIC AGENCIES HAS BEEN ACHIEVED, THERE CAN BE AN EFFECTIVE DEMAND ON STATE, COUNTY AND LOCAL GOVERNMENTS TO TAKE THOSE ACTIONS AT THEIR END WHICH PERMIT COORDINATION OF THE TOTAL GOVERNMENT EFFORT.

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--IT IS TIME TO CONSIDER SERIOUSLY A NATIONAL URBAN HOMESTEAD ACT WHICH COULD WRITE DOWN LAND COSTS AND SUPPLEMENT LOCAL PROPERTY TAXES.

--IT IS ALSO TIME TO CONSIDER FEDERAL SUPPORT FOR STATE EQUALIZATION OF CERTAIN COMMUNITY EXPENSES --EDUCATION AND WELFARE, FOR EXAMPLE -- WITHIN METROPOLITAN AREAS, AS WELL AS BETWEEN URBAN AND RURAL AREAS. --WE MUST CONTINUE TO EXPLORE THE PROPOSAL FOR SHARING FEDERAL TAX REVENUES WITH STATES, COUNTIES AND CITIES, UNDER STRICT SAFEGUARDS AND GUIDELINES.

I BELIEVE THERE IS A SYSTEMATIC WAY TO SOLVE THE PROBLEM OF URBAN, SUBURBAN, SMALL TOWN AND RURAL AMERICA . . . A WAY WHICH ACHIEVES A WORKING BALANCE AMONG FEDERAL, STATE, COUNTY AND LOCAL GOVERNMENTS . . . A WAY WHICH TRULY EQUIPS THIS NATION TO CONQUER THE UNIQUE CHALLENGES -- AND OPPORTUNITIES -- OF THE 1970'S AND 1980'S.

AND LET ME SAY I SPEAK FROM EXPERIENCE --FROM THE EXPERIENCE OF BEING A MAYOR OF A MAJOR UNITED STATES CITY . . .FROM THE EXPERIENCE OF STRUGGLING WITH LEGISLATION FOR 16 YEARS IN THE U.S. SENATE . . .AND FROM THE EXPERIENCE OF SERVING AS LIAISON BETWEEN THE FEDERAL GOVERNMENT AND THE COUNTIES AND MUNICIPALITIES OF AMERICA FOR THE PAST FOUR YEARS.

I ALSO WANT TO MAKE THIS PERFECTLY CLEAR:

PEACE, IF I AM PRESIDENT, WILL NOT MEAN THAT AMERICA RELAXES AND GOES TO SLEEP. IT WILL MEAN WE SHIFT OUR TOTAL ENERGIES AND RESOURCES -- OUR PEACE DIVIDEND AND OUR ARMS CONTROL DIVIDEND -- TO THE THINGS THAT COUNT

So I intend to keep on speaking out.

I BELIEVE THAT THE AMERICAN PEOPLE WANT TO COME TOGETHER AT HOME; THAT THEY WANT TO SEEK RECONCILIATION ABROAD; AND THAT THEY ARE MOVED BY COMPASSION TO HELP THOSE LESS FORTUNATE, AT HOME AND ABROAD, SO THAT THE PEOPLE OF THE EARTH SHALL FINALLY KNOW THE TRUE MEANING OF FREEDOM AND HUMAN EMANCIPATION.

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But there is something else which all of you in public service can understand -- the chance to advance the commitments of a lifetime -- and the chance to try your hand on the throttle.

In my case the commitment is this: To strengthen the alternative to conflict -- at home and in the world.

Conflict -- hot or cold -- is costing us too much today.

It costs the world too much in terms of giant arms budgets ... lives lost ... resources diverted from the urgent business of helping ordinary people get on their feet.

I have always considered a more peaceful and just world within our grasp -- not just pie in the sky. And the same goes for an America where all citizens can have an equal chance to share in the promise of this great nation. Those are the goals which cause me to seek the Presidency. And those goals are now within reach -- if we have the courage to press on toward them ... <u>if we take charge of America's</u> future.

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What are the specifics?

In Vietnam, the alternative to conflict is clear: South Vietnam should be run by the people who live there, not by Hanoi or Washington.

This means free elections -- elections in which all can vote and all can run for office, with guarantees against force and intimidation ... elections in which every group willing to do so can play its full part in the peaceful political process.

And it means being willing to accept the results of these elections, whatever they may be.

After Vietnam, the alternative to conflict must be found in a new concept of the American role in developing areas.

Beyond Vietnam, the alternative to conflict will be found in widening areas of East-West agreement.

The most important area -- and the one which will release the most resources for more humane uses -- is disarmament.

The key question here is whether both the United States and the Soviet Union will settle for strategic security -- which their deterrent forces already provide -- or whether they will insist on playing the game of strategic one-upmanship, with all its attendant risks and costs. Either country could now destroy the other, regardless of additional expenditures -- a fact which I believe makes an arms agreement a real possibility. I believe, too, that we must move beyond the pending discussions with the Soviet Union, of offensive and defensive missiles to the business of worldwide reduction of armaments and defense expenditures.

I look too, to expanding cooperation with the Soviet Union -in space, in the oceans, in new areas of technology, and in the face of urgent crises in the so-called third world.

And I would hope that East and West could come increasingly to cooperate in meeting the challenge that both face: Endemic poverty in the Southern Hemisphere -- a festering source of conflict that threatens to embroil them both. I think America should take the lead in an effort eventually to replace East-West conflict with North-South cooperation as the main theme of international affairs.

That is why I have insisted during this campaign that new world conditions demand new priorities and new policies -- a shift from policies of confrontation and containment to policies of reconciliation and peaceful engagement.

The continuing hostilities in Southeast Asia ... the recent news in Eastern Europe ... these testify to the difficulty of achieving these objectives, even as the survival of mankind compells us to pursue them.

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Law and order and civil justice are inseparable. Either -without the other -- is illusion.

I believe the vast majority of Americans want both order and justice ... and that we are rich enough, resourceful enough and strong enough to achieve both.

I have therefore proposed that we adopt two agenda which will serve the intents of all Americans: An agenda for Civil Order.

And an agenda for Civil Justice ... and that we pursue both relentlessly.

These items are at the top of my agenda for civil order.

<u>First.</u> The rioting in American cities must stop. And if it breaks out again, it must be put down promptly, firmly and effectively. Without order there can be no progress ... or justice. Without rules no society can endure.

Second. The interstate shipment and sale of firearms must be brought under federal control.

And if the states don't adopt -- and right away -- legislation requiring the registration of all firearms, then Congress must again take up this proposal.

<u>Third</u>. Councils of Civil Peace should be organized at the state, and where possible, the metropolitan level. This is a recommendation I made to you last year.

Such Councils should include representation from all racial, religious and economic groups in the state ... the state attorney general's office ... the national guard ... law enforcement agencies and officials of local government.

<u>Finally</u>, we need national efforts to control effectively the kind of crime by individuals against individuals that plagues many of our neighborhoods -- particularly those which are already disadvantaged in other respects. I shall spell out a comprehensive position on crime control in the weeks ahead.

The agenda for Civil Justice is equally urgent.

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There is no reason in America -- with its unequaled wealth and agricultural productivity -- for any one to go hungry. It is immoral to allow some babies to suffer from malnutrition while others in our population are concerned about the dangers of overeating. Let me be perfectly candid: Neither Congress nor the U.S. Department of Agriculture has made an adequate response to the severe problems of hunger and malnutrition we know exist in America. I plan to release a more comprehensive statement on this matter.

We must provide every American with the opportunity to earn a living.

Jobs bring dignity to the individual and resources to his family -- and wealth to the nation.

The idea of guaranteeing decent jobs to everybody who will work at them makes sense -- with private employers providing job opportunities to the fullest extent possible, and with the government making whatever back-up or financing arrangements are necessary. Again, Congress and the U.S. Department of Labor can act -- this year -- to make a start on this expanded job program. I personally endorse such action without reservation.

We must secure the <u>right to a full education</u> -- from age four on through college or advanced training -- and the <u>right to grow up in a decent home and neighborhood</u>.

We must act now to secure these rights.

It won't come free. It isn't cheap. It will not come without change. But it can be done -- I believe it can be done if two requirements are met:

<u>First</u>: We need to involve private energies and private capital. The government has an important role to play. The programs I favor will cost money, and I don't intend to play games with you by trying to conceal this fact. But the amounts of available government money will be far less than needed. Additional resources and personnel will have to be sought in the private sector, by new and creative approaches: loan guarantees, tax credits, joint ventures, and many more. It is for the purpose of concentrating private resources and focusing on our urban problems that I have proposed a National Urban Development Bank to be funded largely through the sale of bonds and shares to the public.

Second: We need to stimulate self-help by those whom we wish to assist. Our assistance can complement self-help; it cannot substitute for it, and it is wasted without it.

The poor, the black, the Mexican American, the Indian-American want more than material improvement. They want -above all -- to have their dignity acknowledged and respected. Only by acknowledging this dignity and self-respect, can we restore the national unity which now eludes us.

This brings me to an all-important point in my agenda of Civil Justice.

<u>The communities that make up our country</u> -- <u>and the</u> <u>people who inhabit them</u> -- <u>must play a larger role in shaping</u> <u>their own future</u>.

This is as true in our cities as in our suburbs and our countryside, and it is going to mean reshaping existing institutions.

In the inner cities, for example, we must provide greater freedom, community self-help and involvement. Minority entrepreneurship, locally controlled school boards, and neighborhood development corporations are ways to mobolize the human power found there. My Marshall Plan for the Cities -- which got its start before this convention last year -- is a plan of action founded on the principles of local initiative, sensible planning, coordinated policy, strict priorities, and massive commitment of human and financial resources -- both private and public.

Yesterday in San Francisco I discussed my ideas for creating a living environment for all Americans. Whether a person wants to live in the city, in the suburbs, or in the country, the goal should be to give him true freedom of choice in making that decision.

Today we possess the technology and resources to achieve this goal ... if we can only summon the imagination and courage to build the public support and governmental policies that are vital to success. We must define <u>certain basic social</u>, <u>economic and</u> <u>demographic objectives</u> to guide our future urban, suburban and rural growth.

We must then provide meaningful incentives to stimulate metropolitan-wide and regional planning. States, counties, and municipalities can work together when national policy makes it in their best interest to do so.

We need a <u>strong and active President</u> ... one strong enough to shake up the federal bureaucracy and hammer out a structure which rewards -- not frustrates -- local innovation and responsibility. Yes, <u>an Open Presidency</u> -- open to the people ... open to change.

And this strong President needs the mechanism of a <u>National Domestic Policy Council</u> to oversee the reorganization and restructuring of the federal bureaucracy -- and then to assure that it remains truly responsive to local needs and goals. Once this integration and coordination of federal domestic agencies has been achieved, there can be an effective demand on state, county and local governments to take those actions at <u>their</u> end which permit coordination of the total government effort.

I have several ideas I didn't mention in San Francisco:

-- It is time to consider seriously a <u>National Urban Homestead</u> <u>Act</u> which could write down land costs and supplement local property taxes.

-- It is also time to consider federal support for state equalization of certain community expenses -- education and welfare, for example -- within metropolitan areas, as well as between urban and rural areas. -- We must continue to explore the proposal for <u>sharing</u> <u>federal tax revenues with states</u>, counties and cities, under strict safeguards and guidelines.

I believe there is a systematic way to solve the problem of urban, suburban, small town and rural America... a way which a chieves a working balance among federal, state, county and local governments ... a way which truly equips this nation to conquer the unique challenges -- and opportunities -- of the 1970's and 1980's.

And let me say I speak from experience -- from the experience of running a major U.S. city ... from the experience of struggling with legislation for I6 years in the U.S. Senate ... and from the experience of serving as liaison between the federal government and the counties and municipalities of America for the past 4 years. I also want to make this perfectly clear:

Peace, if I am President, will not mean that America relaxes and goes to sleep -- as we did in the 1950's after Korea. It will mean we shift our total energies and resources -- our peace dividend and our arms control dividend -- to the things that count most in human terms.

People will have priority in a Humphrey Administration.

I have heard it said that this is not the year in which to seek change and sacrifice.

If so, this is not my year. For that is what I stand for.

There are some things more important than becoming President of the United States. And speaking out for the hard tasks of reconciliation and justice, at home and abroad, is one of them. So I intend to keep on speaking out.

I believe that the American people want to come together at home; that they want to seek reconciliation abroad; and that they are moved by compassion to help those less fortunate, at home and abroad, so that the people of the earth shall finally know the true meaning of freedom and human emancipation.

It is to voice and test this faith that I seek the Presidency this year.

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