REMARKS THE HONORABLE HUBERT H. HUMPHREY M

COMMENCEMENT EXERCISES

BERNARD BARUCH COLLEGE

NEW YORK CITY

JUNE 12, 1969

You have been privileged to attend college in one of the most exciting and challenging periods in the country's history.

But the forces of change and renewal we see hand are not unique to this country or people. Indeed, it is increasingly evident that the entire world is passing through an age of transition.

As Henry Kissinger said recently, 'To a degree rare in history, world leaders are moving into a great unknown.

"Rules for world order, written less than 25 years ago are already wearing out.

New ways for countries to deal with each other will have to be found, "

This transition has many aspects, of which the social and cultural may be the most important.

Let it also has a political dimension. In particular, it reflects the breakup of a world order in which the nature of power and authority has seemed reasonably clear.

Old national alliances, such as the special and unique relationship between the United States and Great Britain are changing.

New forces, such as Japan, which is already the third strongest economic power in the world, are emerging.

In addition, it is now clear that many of the problems confronting the nations of the world will no longer yield to the powers through which the will of governments historically have prevailed -- namely the sword and the public purse.

Let me be more specific. In I832 Karl von Clausewitz laid down the dictum that 'War is not merely a political act, but also a political instrument --A continuation of political relations -- a carrying out of the same by other means.''

But today, given the unprecedented possibilities that nations now have for devastating their opponents with strategic nuclear weapons, war can no longer be considered as merely an extension of politics. The costs for all sides are simply too great.

In addition, "conventional warfare seems, in many cases, to be missing an ingredient that was vital to von Clausewitz's rule: The capacity for ruthlessness.

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In three recent military confrontations, nations of the world have not so carried out their efforts: the Arab-Israeli War, the United States in Vietnam, and the Russian-

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Czechoslovakia affair

At the same time, there is a developing awareness that action by even the most wealthy governments cannot mobilize the external resources needed to solve the problems faced here and abroad.

Thus, traditional notions of the power and authority of national governments no longer command the allegiance they once did. People and nations are groping for new concepts which will respond more directly to the needs of today. The failure to find them as yet accounts for much of the uneasiness and questioning which exists throughout the world.

These circumstances are brought to sharp and tragic focus by the continuing conflict in Vietnam.

In the final analysis, our great sacrifices of human life and resources have been made with only one object in view: to achieve the opportunity for all the people of South Vietnam to chart their own future through democratic procedures and principles.

But we have learned in the process that peace ultimately depends on reaching a settlement acceptable to at the people of South Vietnam. The United States has no more right than Hanoi to impose a settlement on South Vietnam or to negotiate unilaterally the future of the 16 million South Vietnamese people. Our overwhelming power and authority are as nothing when it comes to dictating peace terms to end this tragic conflict.

But, by the same token, the United States very much has the right -- indeed, we have the obligation -- to advocate as vigorously as we can in Paris and elsewhere, our ideas for achieving a durable political settlement. In particular, we must stress the importance of bringing the National Liberation Front and the Viet Cong into the legitimate political processes of South Vietnam, provided they are willing to accept democratic procedures.

(Insert)

ged by what appears to be a political build-up in South Vietnam by both the South Vietnamese government and the National Liberation Front. Just yesterday we read of the so-called provisional regime which has been organized by the N.L.F. There is similar evidence that the South Vietnamese are broadening the base of their government -- preparing for the day when the struggle on the battlefield will be moved into the political arena. These are extremely significant, and, in my opinion, hopeful signs -- signs which should tell us that the chances of reaching a negotiated political settlement in Paris are brighter now than they have been for a long time. The question which remains, however, is this: will we take full advantage of these new conditions? Will we now exercise the bold leadership which can transform potentiality into reality?

stalled over the fundamental issue of how this is to be accomplished; that is, how to establish peaceful political competition among individuals and groups which have for many years considered each other to be outlaws and subversives forces to be opposed with whatever with at means were available.

Obviously, this is an exceedingly difficult problem -- one which demands the greatest patience and skill on all sides.

The National Liberation Front, supported by the North Vietnamese, has insisted upon the imposition of an interim coalition government prior to the conduct of elections. The government of the Republic of South Vietnam has rejected this proposal, citing, with considerable justification, their position as the constitutionally-elected representatives of the South Vietnamese people.

At this juncture, however, we surely must realize that finding some escape from this impasse lies at the heart of our achieving the cessation of hostilities for which we so forwartly warn. By now we have learned that neither side can win a decisive military victory. The conflict can only be ended by a negotiated political settlement which is acceptable to all major factions in South Vietnam.

Moreover, since the Paris talks began in May, 1968, more than one-third of all American deaths have occurred. The casualties to North and South Vietnamese military units, the Viet Cong and civilians have been extremely heavy. The time for bold and decisive initiative has clearly arrived, so that these tragic human losses — on all sides — can be ended.

Our strategy, therefore, should be geared to these two overriding objectives: First, to find a solution to the impasse over the procedures for achieving and then implementing a political settlement in South Vietnam; and second, to stop as quickly as possible the high casualties that continue to be suffered by both sides.

It was with these dual objectives in mind that last week
proposed that our government seriously consider the
ceasefire and free election strategy developed by the National
Committee for a Political Settlement in Vietnam.

With the announcement of President Nixon that 25,000 U.S. troops will be withdrawn from South Vietnam over the next several months, the conditions are even more conducive to such initiatives by the United States.

First, we should propose in Paris an immediate standstill ceasefire by all sides to take effect as soon as agreement is reached on a schedule for mutual troop withdrawals. Our reduction of U.S. forces of 25,000 men could well be the first step that would stop the killing -- if we have the imagination and skill to seize this opportunity in the Paris negotiations. One fact is now patently clears further attempts by either side to improve their bargaining position by military pressure are now simply illusory. The North Vietnamese and the Viet Cong, in particular, have suffered grievious manpower losses in the past year Indeed, it is estimated that at least 75% of the Viet Cong have gone through battle casualties and defections. In short, the conditions appear ripe for serious consideration by both sides of an immediate ceasefire. And even though it is a guerrilla war, I believe both sides have sufficient communication and discipline among their forces to achieve adherence to a ceasefire order if, and this is crucial, both sides see it in their interest to observe the ceasefire.

Second, as the key to unlocking the present political stalemate in Paris, we should propose that free elections, open to all political groups in South Vietnam, be held at the earliest possible date after the ceasefire, and that these elections be supervised by a representative Electoral Commission composed of the major political factions within South Vietnam, plus international representatives.

The Electoral Commission would have jurisdiction over only the administration of the elections, leaving the normal day-to-day duties of running the country to the present government. Throughout the pre and post-election period, phased withdrawals of foreign troops could go forward toward the goal of having all such troops out of the country when the newly-elected government took office.

Third, we should propose the establishment of an International Peacekeeping Corps to oversee the ceasefire, the withdrawal of all outside military forces, and the elections.

The Corps would establish listening posts in province capitals and district towns to receive reports of any violations and make recommendations for their solution by majority rule, rather than the unanimity which has weakened the present International Control Commission. It would be essential, moreover, that the Corps be sufficiently large to cover the several hundred listening posts required for effective monitoring.

Following the election, the International Peacekeeping

Corps would remain on duty until it had established iron-clad

assurances of protection of minorities against reprisals and
to prevent the killing or imprisonment of political opponents
by those who won the election.

This period of transition in the world power structure is also characterized by the urgent necessity to decelerate the spiraling nuclear arms race.

We must appreciate the urgency of freezing the strategic nuclear balance between the Soviet Union and the United States at its present levels, and then of beginning to roll back the levels of weaponry in each country.

For unless we succeed <u>now</u> -- and this means within the next few months -- both nations will be committed to an entirely new generation of nuclear weapons that will cost hundreds of billions of dollars, but will be meaningless in securing for either side any significant military advantage.

It can be predicted, further, that as this military spending accelerates, our urgent domestic needs will continue to be neglected and our efforts to mobilize the country in eradicating poverty and deprivation will fall woefully short of need.

Therefore, high on my list of priorities is the need to begin discussions with the Soviets promptly, and I mean promptly, directed toward the mutual reductions of both offensive and defensive strategic nuclear weapons.

To wait for Congress to act on the issue of the Safeguard anti-ballistic missile -- a weapons system whose deployment I steadfastly oppose -- is neither necessary nor desirable.

The fact is, it is later than we think -- precious months have already been lost.

The news stories this past week of the continued testing
by both the Soviets and the U.S. of MIRV (multiple independently
targeted re-entry vehicles) surely dramatize the urgency of
the present situation. We have also witnessed a new deluge
of allegedly sound evidence pointing to dramatic Soviet breakthroughs
in strategic weaponry.

In these circumstances there can be only one responsible course of action - - it is surely <u>not</u> that of frightening or stampeding the American people or the Congress on these exceedingly delicate issues. It surely is to begin arms control negotiations <u>now</u> -- knowing full well that we will agree to nothing that would endanger this country's military security, but also knowing that we must exhaust every opportunity to spare manking the terrible dangers of the nuclear arms race.

All these imperatives I have discussed today flow from the new realities of world power and authority we must face in this age of transition.

When we talk of new initiatives to end the war in Vietnam -or of the urgency for arms control talks with the Soviets -- we
are not proposing action that would weaken this country, or
would leave this country vulnerable to foreign aggression.

To the contrary, these are precisely the kind of steps which now must be taken to increase the total security of the United States -- a security that can be realized only in a world stabilized against the threat of nuclear annihilation ... in a world made more secure through new multi-national efforts against starvation, poverty and disease ... in a world where the level of danger has been markedly reduced.

No sane human being can seriously talk about this country withdrawing from the world arena. This is hardly the issue in a world that every day becomes more compact and more interrelated -- and in a world which will continue to need for many decades American leadership, resources, technology, and concern.

What we <u>are</u> talking about is the kind of world in which we all necessarily will live. And on this subject, I respectfully suggest, there is an urgent need in this country for free and open discussion -- a national debate where all sides refrain from questioning the motives, loyalty or patriotism of the others. To speak about arms control negotiations is not to talk of unilateral disarmament but rather it is to emphasize this planet's best hope for mutual survival.

In this spirit I am confident that America will find its
way through this age of transition ... and that there will
emerge -- gradually, painfully, and haltingly -- new structures
of international order to replace the old. Tomorrow, as in
the yesterdays, America must represent hope and humanity.

And in this spirit, I have offered these suggestions.

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Abernathy, Copeland, Goldberg and Humphrey Address College Gra

HUMPHREY SEES SIGNS OF PEACE

Tells Graduates at Baruch a Settlement Is Nearer

By RICHARD PHALON

Hubert H. Humphrey said yesterday that there were "extremely hopeful signs" that the chances of "reaching a negotiated political settlement" in Vietnam "are brighter now than they have been for a long

One such sign, the former Vice President said at the first commencement exercises of the recently created Bernard M. Baruch College, is "what appears to be a political build-up" by both South Vietnam and the

by both South Vietnam and the National Liberation Front.

There is "plenty" of evidence, Mr. Humphrey said, that the South Vietnamese are "broadening the base of their government" in preparation for the day "when the struggle on the battlefield will be moved into the political arena."

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Mr. Humphrey continued, in the "so-called provisional re-gime" organized by the Na-tional Liberation Front.

His reference was to the new revolutionary provisional gov-ernment of zSouth Vietnam that has been formed by the National Liberation Front, to take its place in the Paris peace talks on Vietnam. Called 'Propaganda Trick'

Saigon and the State De partment have discounted for-mation of the new group as a "propaganda trick" and "the same old wine in a new bot-tle."

Speaking at Carnegie Hall, where he got a standing ova-tion from from 1,100 Baruch College graduates and their guests, the former Vice Presi-dent said President Nixon's proposed withdrawal of 25,000 troops from South Vietnam should generate still more ini-

tiative.

As he has in the past, Mr.

Humphrey suggested that the United States propose "an immediate standstill cease-fire by all sides to take effect as soon as agreement is reached on a schedule for mutual troop with-

Backs 'Free Elections'

Mr. Humphrey also said "we should propose that free selections, open to all political groups in South Vietnam, be held at the earliest possible date after the cease-fire."

The former Vice President was interrupted by applause eight times during his 40-minute speech. Almost 800 of the students

were seniors who were awarded a bachelor's degree. The rest received associate diplomas or graduate degrees in business, education, or public administration.

It was the first graduating class since the college, former ly the Baruch School of Business and Public Administration was established last July as an independent institution in th

Ciyet University of New York. Robert C. Weaver, president of the college and former Sec retary of Housing and Urban Development in the Johnson Administration, introduced Mr Humphrey as "one of the most articulate champions of civil rights since the Reconstruc-

Mr. Humphrey drew laughter when he replied, "Thank you, Mr. President—it seems like I've said that a few times in my

"It's nice to be introduced by friends," he continued, "who on occasions like this have no re-spect for the truth."

One of the two seniors to graduate with the highest honor was Mrs. Helen R. Friedman, a widow who works as a secre-tary at William Howard Taft High School and returned to college as an evening student

The other senior to graduate summa cum laude was Jacob Leib Todres, who received four awards for excellence in ac-counting and auditing.



COMMENCEMENT SPEAKER: Former Vice President Hubert H. Humphrey speaking at graduation exercises of Bernard M. Baruch College of the City University of New York.

New York Time's

Bernard Baruch College Commercement June 12,1969

FRIDAY, JUNE 13, 1969

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Remarks
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"New ways for countries to deal with each other will have to be found."

This transition has many aspects, of which the social and cultural may be the most important.

But it also has a political dimension. A reflects

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Old national alliances, such as the special and unique relationship between the United States and Great Britain are changing.

New forces, such as Japan, which is already the third strongest economic power in the world, are emerging.

In addition, it is now clear that many of the problems confronting the nations of the world will no longer yield to the powers through which the will of governments historically have prevailed -- namely the sword and the public purse.

Let me be more specific. In 1832 Karl von Clausewitz laid down the dictum that 'War is not merely a political act, but also a political instrument -- A continuation of political relations -- a carrying out of the same by other means."

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The costs for all sides are too great.

In addition, "conventional" warfare seems, in many cases, to be missing an ingredient that was vital to von Clausewitz's rule: The capacity for ruthlessness.

As Stewart Alsop pointed out recently, military power is a decisive military instrument only if the victor carries out its military victory with sufficient ruthlessness so as to lay the issue to rest for some period of time.

In three recent military confrontations, nations of the world have not so carried out their efforts: the Arab-Israeli War, the United States in Vietnam, and the Russian-Czechoslovakia affair.

In short, von Clausewitz's old dictum no longer works very well in 1969. The power of governments to structure others by military force has changed in its scope and character.

At the same time, there is a developing awareness that action by even the most wealthy governments cannot mobilize the external resources needed to solve the problems faced here and abroad.

Thus, traditional notions of the power and authority of national governments no longer command the allegiance they once did. People and nations are groping for new concepts which will respond more directly to the needs of today. The failure to find them as yet accounts for same of the uneasiness and questioning which characterizes much of today's world.

A second feature of the world today" is that we are witnessing the growth of a new set of divisions in the world --- divisions that rival and threaten to outstrip the traditional East-West confrontation.

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I am encouraged by what appears to be a political build-up in South Vietnam by both the South Vietnamese government and the National Liberation Front. Just yesterday we read of the so-called provisional regime which has been organized by the N.L.F. There is similar evidence broadening that the South Vietnamese are absendanting the base of their government—prepaing for the day when the struggle on the battlefield will be moved into the political arena. These are extremely significant, and, in my opinion, extremely hopeful signs— Sugns which Should tell us that a set the Chances of reaching a negotiated political settlement, are brightnesses than the struggle now than the chances than they have been for many a large time.

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But, by the same token, the United States very much has the right -- indeed, we have the obligation -- to advocate as vigorously as we can in Paris and elsewhere, our ideas for achieving a durable political settlement., Preside recent spech on Vietnam assume he will continue such advocacy President Thieu on Midway Island this Sunday. In particular, we must stress the importance of bringing His ideal South Vietnames in the National Liberation Front and the Viet Cong into the legitimate political processes of South Vietnam, provided they are willing to accept democratic procedures.

For some time now the negotiations in Paris have been stalled over the fundamental issue of how this is to be

accomplished; that is, in the way to create procedures for

political competition among individuals and groups which have for many years considered each other to be outlaws and subversives, pour to be opposed with whatever

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Obviously, this is an exceedingly difficult problem -- one which demands the greatest patience and skill on all sides.

The National Liberation Front, supported by the North Vietnamese, has insisted upon the imposition of an interim coalition government prior to the conduct of elections. The government of the Republic of South Vietnam has rejected this proposal, citing, with considerable justification, their position as the constitutionally elected representatives of the South Vietnamese people.



At this juncture, however, we surely must realize that finding some escape from this impasse lies at the heart of our achieving the cessation of hostilities for which we so fervently yearn. By now we have learned that neither side can win a decisive military victory. The conflict can only be ended by a negotiated political settlement which is

Moreover, since the Paris talks began in May, 1968, more than one-third of all American deaths have occurred. The casualties to North and South Vietnamese military units, the Viet Cong and civilians have been extremely heavy. The time for bold and decisive initiative has clearly arrived, so that these tragic human losses -- on all sides -- can be ended.



Our strategy, therefore, should be geared to these two overriding objectives: First, to find a solution to the impasse over the procedures for achieving and then implementing a political settlement in South Vietnam; and second, to stop as quickly as possible the high casualties that continue to be installed by both sides.

It is with these dual objectives in view that

to our government and the American people the ceasefire and free election strategy developed by the National Committee for a Political Settlement in Vietnam.

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What are the principal elements of this strategy?

last week I proposed that one government seriously consider

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Indeed, it is estimated that at least 75% of the Viet Cong have gone through battle casualties and defections.

Since we stopped bombing the North, there is evidence that the North Victnamese are less interested in the Var.

Morale has sagged badly. The death rate from battle is high. There is reason to believe that the North Victnamese people are asking why their forces remain in South Vietnam when no one is attacking the North.



In other words, to a greater degree than has been true.

in-recent years, the conditions appear ripe for serious consideration by both sides of an immediate ceasefire. And even though it is a guerrilla war, I believe both sides have sufficient communication and discipline among their forces to achieve adherence to a ceasefire order if, and this is crucial, both sides see it in their interest to observe the ceasefire.

Second, as the key to unlocking the present political stalemate in Paris, we should propose that free elections, open to all political groups in South Vietnam, be held at the earliest possible date after the ceasefire, and that these elections be supervised by a representative Electoral Commission composed of the major political factions within South Vietnam, plus international representatives.

The Electoral Commission would have jurisdiction over only the administration of the elections, leaving the normal day-to-day duties of running the country to the present government. Throughout the pre and post-election period, phased withdrawals of foreign troops could go forward toward the goal of having all such troops out of the country when the newly-elected government took office.

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Corps would remain on duty until it had established iron-clad
assurances of protection of minorities against reprisals and
to prevent the killing or imprisonment of political opponents
by those who won the election.

Once elected, the new South Vietnamese government would, hopefully, devote substantial and immediate attention to inaugurating the long overdue and oft-postponed sweeping land-reform program. The South Vietnamese people must have a visible and personal stake in the success of their new government; land reform is the most direct and significant way to begin building these loyalties.

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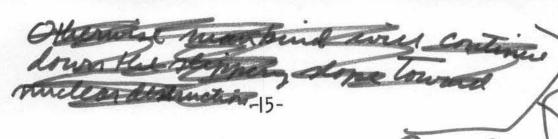
(OU 52)

It can be predicted, forther, that as this pulitary sponding accelerates, our ungain domestic meads with confinue to be neglected and our amosts to mobilize the country in endicating powerty and deprivation will fail recitally short of endicating powerty and deprivation will fail recitally short of each.

Therefore, thigh on my hist of priorities is the need to begin discussions, prematly, and I mean prematly, which has desired in a first or the mutual reductions of both

I say this is not the time to

Ment Concumitance, their Con be only megamity coming of section - the test it is smely not that of the frightening of stampeding the Brogets american plents of the concepts on these excellents delicate usine. It surely is a legin arms control negotiation more - left from proving full well that we will be nothing to that would be nothing to that would endaughter this country military security, but also proving that we must be expensed to made and see to spare markind the timble danger of the modern and see



course of action: to begin arms control negotiations now.

All these imperatives I have discussed today flow from the new realities of world power and authority we must face in this age of transition.

When we talk of new initiatives to end the war in Vietnam or of the urgency for arms control talks with the Soviets - we are
not proposing action that would weaken this country, or would
leave this country vulnerable to foreign aggression.

To the contrary, these are precisely the kind of steps which now must be taken to increase the total security of the United States -- a security that can be realized only in a world stabilized against the threat of nuclear annihilation... and in a world made more secure through new multi-national efforts against starvation, poverty and disease. . . in a world when the level a lange has been muckelly reduced.

-16-No sane human being can seriously talk about the country withdrawing from the world arena. This is hardly the issue in a world that becomes more compact and more interrelated technology, and concern. What we are talking about is the kind of world in which we all necessarily will live. And on this subject, I respectfully suggest, there is an urgent need in this country for free and open discussion -- a national debate where all sides refrain from questioning the motive, loyalty or patriotism of the others.

In this spirit I am confident that America will find its
way through this age of transition...and that there will emerge -gradually, painfully, and haltingly -- new structures of
international order to replace the old.

Tomorrow as
international order to replace the old.

Tomorrow as
international order to replace the old.

And in this spirit, I have offered these suggestions.

this afternoon.

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