REMARKS MINNESOTA DFL CAUCUS ST. PAUL, MINNESOTA FEBRUARY 28, 1973

79 la man Feb 27, 1973 Asoften TO: Senator FROM: Bob Budget Cutbacks -- a Summary of Various Areas RE :

Public Service Employment Program -- loss of 180,000 jobs in state and local governments by summer of 1973;

Manpower - National -- out of \$1.095 billion

27% of those jobs filled by Vietnam vets 33% filled by poor

Summer youth -- neighborhood youth
-- no appropriation: loss of more than 500,000
summer youth jobs

3. Vocational Rehabilitation

-- 1/3 reduction

4. Job Creation and Training programs

- -- cut 29%
- -- no funds to operate Mainstream and Contrated
- -- Manpower Development and Training Act eliminated

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- в. Manpower - Minnesota
  - 1. Freeze on new enrollments for the 91 Manpower Administration contracts in Minnesota
  - Loss of \$231,000 and at least 47 New Careers training 2. slots
  - 3. More than 2,500 persons in Minnesota will lose jobs under the phase-out of Public Employment programs.
  - Cutbalids in the Concentrated Employment Program will 4. not allow any expansion into rural Minnesota and will jeopardize the 585 persons currently enrolled in CEP.
  - 5. Neighborhood Youth Corps
    - -- Minneapolis in 1972 had 1,800 slots. The 1973 summer need is 3,080 slots.

-- There is no money for this program.

In mun classof own 10,000 Jobs

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-- St. Paul in 1972 had 1,008 slots. There is a need for 1,300 slots.

-- There is no money for this program.

C. General Impact of Manpower Cutbacks

- Reduces amount of federal funds available for Minnesota.
- Reduces the number of individuals who can be trained and served in Minnesota.
- 3. Increases official and hidden unemployment -especially affects rural areas where there is a lack of jobs and other opportunities.

4. (Freeze on new enrollments and monthly contract modification adversely affects program performance by:

 Requiring sponsors to plan on a month-to-month basis;

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- Requiring sponsors to prepare contract modifications and budgets every month;
- c. Makes relative costs of programs higher than benefits because it reduces numer of persons who can be served (serve fewer persons with same administrative costs); and
- d. In many cases violates unilaterally terms of contracts, i.e. JOBS and CEP contracts have monthly enrollment requirements already in contracts. Unilateral federal action could be a violation of contracts.
- II. A. Health National
  - 1. National Institutes of Health

Only cancer and heart programs will have increases over over last year. Other programs such as child health, environmental health, neurology, etc., suffer a cutback in research funds.

-5-- Fund cutbacks are consequence of

(a) phasing out training grants
(b) phasing out fellowships
(c) reductions for new and competing regular health research

-- Fellowships training grants decreased \$61 million from last years end.
-- Bio-medical Research cutback, some programs as much as \_\$0%

- 2. Health manpower
  - a. Capitation grants for schools of nursing eliminate -- also capitation support for schools of pharmacy, optometry, pediatry, and veterinary medicine will be eliminated.
  - b. No construction grants for any of schools of health professions

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- -- Hill-Burton eliminated: Is there no need to build, rebuild, modernize, and renovate hospitals?
- 3. Funds for mental health research and training programs are to be cut by \$40.
  - -- increases in drug abuse research has forced compensating cuts in general mental health and alcoholism research.
  - -- decrease in alcoholism of \$2.8 million from \$12 to \$9.2 million.
  - -- mental health decrease (research and training) from \$200 million to \$141 million
- 4. Community Mental Health

-- 515 centers are now established

-- Federal funds currently provide only 30% of centers; state and local provide remainder.

-- Nixon budget puts all funds for 8 year phaseout into 1974 budget while claiming increase from 600,000 to \$1.2 billion.

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-- Termination of this program -- originally designed to expedite and coordinate health delivery and planning

6. Health Services Delivery

a. Comprehensive Health Services

-- will get a transfer of \$102 million in project grants from OEO

b. Family Planning

-- increase because of transfer of funds from OEO

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- 7. Public Health Service Hospitals
  - -- Withdrawing support from 8 hospitals. Wants local to take over, and if locals don't take over, in-patient admissions will cease.
- Community Environmental Management Program would lose all its funds for health education, hygiene, community development.

-- Staff reduced from 244 to 43 positions

 No funds to implement the Veterans Administration Medical School and Health Manpower Training Act of 1972.

10. Medicare

-- Increase cost for medicare patients nationally by 1.6 billion:

-- increase deductible from 60 to 85.

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-- 2nd day cost to be 10% rather than free.

-- Minnesota has over 420,417 persons enrolled under Medicare.

III. A. Education Cutbacks

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- Cutback in National Defense Education Act low interest loan.
- Supplemental opportunity Grant program for low income students will be discontinued.

303,000 students face a cutback.

- Eliminate federall subsidized loans for construction of higher education facilities
- 4. Eliminate Impact Aid
- 5. Cutback in funds for training teachers

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- All money for operation of public and school libraries would be cut back
- 7. Elimination or phase-out of federal aid to land grant colleges, follow-through, university community services, and NDEA programs for post-graduate students; aid to state departments of education
- Cutbacks in Title I; ESEA program; also cutbacks in vocational education -- from \$557 million to \$308 million.
  - -- Replace the Title I, \$1.5 billion program for disadvantaged children with Educational Special Revenue Sharing



 \$1.02 million current impounded under Title III of NDEA -- equipment grants

#### million import

 \$2.89 impounded in imported aid for Minnesota schools

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- -- \$96,000 in educational planning grants denied
- -- \$200,000 impounded in library contruction funds
- Elementary and secondary education programs being cutback in Minnesota more than higher education.

IV. Agriculture

- 1. Termination of FHA and SBA disaster loan programs
- 2. Terminating Rural Environmental Assistance Program
  - -- impound \$225 million
  - -- cut 700 conservation engineers from soil conservation service
  - -- \$3.8 in Minnesota funds
- 3. Termination of FHA rural housing loans

-- subsidized interest under sections 502 and 235
-- 43 of America's poor housing in rural areas
-- 250 applicants in Minnesota

- 4. Termination of REA 2% loan programs
  - -- affects more than 1,000 rural electric systems and 25 million customers
- Termination of rural community water, sewer, and soil waste disposal planning and construction grants
  - -- Minnesota will lose \$850,000 or 15 projects means immediately. This does not even consider 50% of allocated funds previously impounded.
- 6. Cutbacks in Farm Payments

-- 800 million under 73 feed grain -- 100 million under 73 cotton

Also: Nixon's New Farm Program Proposal

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- 7. Water Bank Program Termination

-- 10 counties in Minnesota designed as eligible
-- Minnesota farmers would receive more than
\$100,000 during FY73.

- 8. Other cuts:
  - -- Termination of EDA
  - -- No Agricultural 1974 Census
  - -- Termination of special milk and summer feeding
  - -- Elimination or reduction of surplus commodity feeding program
  - -- No Administration budget request for grants authorized by Rural Development Act of 1972.
- V. A. Housing/Urban Development
  - 2nd half of calendar year's allocation to governments under general revenue sharing is pushed into FY74, thereby "saving" 2.5 billion.

- -- but with magnitude of cuts, recessions, and termination of federal categoricals, cities will be behind their last year's position -- before general revenue sharing was enacted.
- Budget for HUD is down 36% in new appropriations requested and 26% in new program commitments

-- Urban renewal

-- Model Cities

-- Open space

-- Basic water and sewer grants

-- Public facilities loans

All will not be funded unless Congress puts them into special revenue sharing

- Impoundment of HUD funds constitute 16% of HUD
   1973 budget and 21% of 1974 budget.
- All HUD's 701 planning grants will go to Governors.
   Presently 25% of funds go to cities over 50,000.

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- Future grant funds for New Community Development will be eliminated.
- All Model cities funds eliminated at end of FY73; same with Rehabilitation loans, urban renewal, etc.
- 7. Housing Freeze and cutbacks
  - a. No new funds for
    - -- 235
    - -- 236
    - -- Rent Suplements
    - -- Public Housing Production
  - b. Public Housing Management
    - -- operating subsidizes \$280
- 8. Cutbacks mean
  - -- total economic loss of \$19 billion



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-- 470,000 planned housing units lost

- -- 220,020 construction jobs lost over 20 years
- Housing problems more result of Nixon mismanagement than failure of program concept.

B. HUD Cutbacks in Minnesota

- 1. 1,500 units of public Housing
- 2. 1,000 units of subsidized housing

3. Too early to tell exact impact of

- -- Model Cities
- -- Water/sewer grants
- -- Rehabilitation

VI. Poverty

1. Welfare:

- a. Project Headstart -- \$92.6 million below authorized level of \$500 million
- b. Social Service Ceiling: regulations will put spending below \$2 billion -- which is still below the \$2.5 billion ceiling
  - -- will sharply curtail cities flexibility to provide services for elderly, consumer education, retarded children and youth

-- also phoney "savings" of \$2.7 billion

#### 2. OEO

- -- being dismantled
- -- no community action funds
- -- functions being transferred:
  - a. Labor to get \$5.3 for manpower reserchb. HUD -- testing for disadvantaged persons

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housing

- c. HEW -- testing for child care and causes of poverty
- d. HEW -- health and nutrition programs
- e. Office of Minorities -- economic development programs
- f. Labor -- migrant workers programs

VII. Environment

- 1. Water Pollution
  - -- Nixon to allocate only \$5 billion of \$11 billion available for water pollution-construction grants
  - -- Only \$1.9 billion of \$2.5 billion authorized will will be used to reimburse cities and states that built control facilities without direct federal aid
  - -- Only \$25 million of \$100 million authorized will be obligated for waste treatment management

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- 2. Noise
  - -- Total federal noise pollution control and abatement will decrease by \$10 million
- 3. Parks and Recreation
  - -- Total funds for Bureau of Outdoor Recreation will be cut \$244.5 million to a level of \$90 million

4. Air pollution

-- Cut by 6.1 million -- from 152 to 146

5. Solid waste -- cut from 30.0 to \$5 million

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