

# The Situation

001491

Today - 209 Million American

1000 - 275 to 300 million

2 out of 3 Americans live in cities over 50,000

70% on 2% land

by year 2000 - 85% of people live in urban areas

1000 Countries lost Population -

Rural Poverty - most

Rural elderly - more

Rural facilities - Health, Educa, - Poor

Rural Jobs + income less

REMARKS BY SENATOR HUBERT H. HUMPHREY

RURAL DEVELOPMENT CONFERENCE

LEXINGTON, KENTUCKY

APRIL 6, 1973

Cities - Hz - cost -

congestion, crime, Pollution  
Social Problems.

Need of urban - Rural Balance

Congressional Policy - Ag Act 1970  
Hub 1970

America's Urban Problems  
need Rural Solution

~~400~~  
30 million migration

170  
Countries

April 6, 1973

001492

CONGRESS, BY ITS POLICY DECLARATIONS IN THE AGRICULTURAL  
ACT OF 1970 AND THE HOUSING AND URBAN DEVELOPMENT ACT OF 1970,  
MADE RURAL DEVELOPMENT A MATTER OF HIGH NATIONAL POLICY.!

L THE RURAL DEVELOPMENT ACT OF 1972, WHICH WAS ENACTED BY  
CONGRESS EARLIER THIS YEAR, CONTAINS MANY NEW AUTHORIZATIONS  
AND TOOLS TO BEGIN IMPLEMENTING THAT NATIONAL POLICY.

THE PROVISIONS OF THIS NEW ACT, ALONG WITH WHAT WE HAD  
HOPED WOULD BE THE CONTINUATION OF OTHER EXISTING RURAL DEVELOP-  
MENT TYPE PROGRAMS -- SUCH AS EDA, REA, OEO, RURAL HOUSING, *water*  
*and sewer grants & loans*  
ETC, WERE DESIGNED TO PROVIDE A RATHER COMPLETE ARRAY OF TOOLS

AND RESOURCES THAT ARE NEEDED TO HELP THE PEOPLE OF RURAL AMERICA

SHAPE AND ACHIEVE THE KIND OF FUTURE THEY WANT FOR THEMSELVES.

*Imhaving a little trouble with the name.*

REGRETABLELY, THE EXECUTIVE BRANCH OF OUR FEDERAL GOVERNMENT  
DOESN'T KNOW HOW TO SPELL. L WHILE THE CONGRESS MADE IT VERY

*Indicates  
Jobs  
Wages  
Benefits*

- 2 -

CLEAR THAT THIS NEW ACT WAS DESIGNED TO "SUPPLEMENT" EXISTING  
RURAL DEVELOPMENT PROGRAMS, THE EXECUTIVE IS NOW DOING EVERYTHING  
IT CAN TO USE IT TO "SUPPLANT" MANY OF THESE OTHER EXISTING  
PROGRAMS.

/ ~~OF COURSE, WHILE~~ THE PRESIDENT AND HIS OMB FRIENDS ARE NOW  
DOING THEIR BEST TO KILL OR EMASCULATE PROGRAMS LIKE REA, REAP,

EDA, WATER BANK, RURAL HOUSING AND WATER AND SEWER PROGRAMS, ~~WE~~

*The Administ Pay its inflationary!*  
~~IN THE CONGRESS ARE FIGHTING BACK.~~

BILLS HAVE BEEN INTRODUCED

ON EACH OF THESE TERMINATIONS OR IMPOUNDMENTS TO FORCE THE ADMINIS-  
TRATION TO RESTORE THESE PROGRAMS AND THEIR FUNDS. IN MOST

INSTANCES, THESE BILLS HAVE PASSED ONE OR BOTH HOUSES OF CONGRESS.

AND WITH THE CONTINUED HELP AND LEADERSHIP OF YOUR NEW

JUNIOR SENATOR FROM KENTUCKY, SENATOR HUDDLESTON, I BELIEVE

WE STAND A GOOD CHANCE OF WINNING MANY, IF NOT MOST OF THESE

BATTLES, INCLUDING OVERRIDING ANY PRESIDENTIAL VETOS THAT MAY OCCUR IN THE PROCESS.

~~##~~  
/ IN DEVELOPING AND ACTING UPON THE PROVISIONS OF THE RURAL DEVELOPMENT ACT OF 1972, CONGRESS MADE A CONSCIOUS AND DELIBERATE CONTRIBUTION TOWARD A MORE BALANCED NATIONAL GROWTH AND DEVELOPMENT PATTERN IN THE UNITED STATES—AN OBJECTIVE, AS I STATED EARLIER, WHICH IS CONSISTENT WITH 1970 CONGRESSIONAL POLICY DECLARATIONS.

Need of Planning!

/ TODAY, WE ARE A NATION OF 209 MILLION PEOPLE. WHEN THE 21ST CENTURY IS USHERED IN, THAT NUMBER IS EXPECTED TO RISE TO A LEVEL OF SOMEWHERE BETWEEN 270 AND 300 MILLION.

/ TWO OUT OF EVERY THREE AMERICANS TODAY LIVE IN CITIES OF 50,000 OR MORE -- OR WHAT SOME EXPERTS POPULARLY REFER TO AS "URBAN AREAS." / DEMOGRAPHERS TELL US THAT BY THE YEAR 2000,

ALMOST 85 PERCENT OF OUR NATION'S TOTAL POPULATION WILL BE

LIVING IN SUCH "AREAS" THAT IS, ASSUMING PAST POPULATION

DISTRIBUTION TRENDS ARE PERMITTED OR ENCOURAGED TO CONTINUE

UNCHALLENGED.

THE RURAL DEVELOPMENT ACT OF 1972, IF IT WERE FULLY

FUNDED, STAFFED, AND IMPLEMENTED, COULD SERVE AS A MAJOR

IMPETUS FOR:

- (1) ENCOURAGING AND PERMITTING THOSE PEOPLE WHO NOW LIVE IN RURAL AMERICA TO REMAIN THERE IF THEY CHOOSE TO DO SO;
- (2) IT CAN PROVIDE FOR A MORE EQUITABLE SHARE OF OUR NATION'S RESOURCES AND ECONOMIC PRODUCTS AMONG ALL REGIONS AND PEOPLE; AND
- (3) IT CAN BE HELPFUL TO MANY OF OUR LARGER URBAN CENTERS BY ASSISTING IN STABILIZING AND CONTROLLING THEIR OWN FUTURE GROWTH AND DEVELOPMENT WHICH IS SO ESSENTIAL TO THE IMPROVEMENT OF THE QUALITY OF LIFE OF THEIR RESIDENTS.

- Urban-Rural Balance

*Income - new farm legislation*  
*Energy, Transportation, Rail Roads, Agricultural Income Price*

HOW DOES THE NEW ACT SPECIFICALLY CONTRIBUTE TO THESE  
ENDS AND WHAT FUNDS IS THE ADMINISTRATION REQUESTING TO IMPLE-  
MENT THE ACT IN FISCAL 1974?

- (1) THE ACT PROVIDES FOR A NEW MAJOR SYSTEM OF LOANS  
FOR THE ESTABLISHMENT OR EXPANSION OF BOTH SMALL  
AND LARGE BUSINESSES -- LOCATED IN ANY COMMUNITY  
HAVING A POPULATION OF 50,000 OR LESS; -- HOWEVER,  
THE PRESIDENT IS ONLY ASKING FOR \$200 MILLION IN  
LENDING AUTHORITY TO MAKE SUCH LOANS. 50,000
- (2) THE ACT EXTENDS ELIGIBILITY FOR INDUSTRIAL AND BUSINESS  
LOANS TO COOPERATIVES AND OTHER NON-PROFIT ASSOCIATIONS  
FOR ANY BUSINESS PURPOSE.
- (3) THE ACT PROVIDES FOR A NEW SYSTEM OF LOANS AND GRANTS  
TO COMMUNITIES HAVING A POPULATION OF 50,000 AND UNDER TO  
HELP FINANCE THE ACQUISITION OF LAND OR THE DEVELOPMENT  
OF THAT LAND WHICH IS DESIGNED TO FACILITATE DEVELOP-  
MENT OF PRIVATE BUSINESS AND INDUSTRIAL ENTERPRISES; --  
HOWEVER, AGAIN, UNFORTUNATELY, THE PRESIDENT IS ASKING FOR  
ONLY \$100 MILLION IN LOAN AUTHORITY FOR SUCH PROGRAMS  
AND ONLY \$10 MILLION IN GRANT FUNDS FOR SUCH PROGRAMS.

- (4) THE ACT EXPANDS THE EXISTING RURAL WATER, SEWER AND SOLID WASTE DISPOSAL LOAN PROGRAM FOR COMMUNITIES OF 10,000 AND UNDER TO INCLUDE ALL OTHER ESSENTIAL COMMUNITY FACILITIES: -- AND WHAT HAS HAPPENED HERE -- THE PRESIDENT IS NOW TRYING TO EMASCULATE THE BASIC WATER AND SEWER PROGRAM, AND REQUEST NO FUNDS FOR BROADENING IT. *water supply, \$445,000,000 | Loans*

*Veto -  
Rock Barrel*

- (5) THE ACT FURTHER EXPANDS THE EXISTING FHA RURAL HOUSING PROGRAM BY AUTHORIZING GUARANTEED HOUSING LOANS. A TYPE OF LOAN WHICH WILL NOT REQUIRE THAT THE APPLICANT BE TURNED DOWN FOR CREDIT FROM OTHER SOURCES BEFORE BEING ELIGIBLE; AND WHILE CONGRESS WAS TRYING TO PROVIDE FOR EXPANDING THIS EFFORT, THE PRESIDENT HAS TERMINATED THE FHA SUBSIDIZED INTEREST RURAL HOUSING LOAN PROGRAM.

- (6) THE ACT PROVIDES FOR FEDERAL COST-SHARING AND INSURED LOANS TO LOCAL SPONSORS OF SMALL WATERSHEDS AND OF RESOURCE CONSERVATION AND DEVELOPMENT (RC&D) PROJECTS TO PROVIDE NEEDED CURRENT AND FUTURE INDUSTRIAL AND MUNICIPAL WATER SUPPLIES -- INCLUDING TO MEET FIRE PROTECTION NEEDS; -- ADMINISTRATION FUNDING REQUESTS FOR ALL OF THESE BASIC PROGRAMS ARE DOWN FOR NEXT YEAR.

*a only  
10 million*

- (7) THE ACT PROVIDES FOR A NEW 3-YEAR PILOT PROGRAM UNDER WHICH FEDERAL COST-SHARING FUNDS AND



TECHNICAL ASSISTANCE WERE TO BE MADE AVAILABLE TO HELP RURAL COMMUNITIES HAVING A POPULATION OF 10,000 OR UNDER TO DEVELOP AND EXPAND THEIR FIRE FIGHTING CAPABILITIES; THE ADMINISTRATION'S RESPONSE?  
NO REQUEST FOR FUNDS AT ALL!

- (8) THE ACT PROVIDES FOR LOANS AND GRANTS FOR POLLUTION ABATEMENT AND CONTROL PROJECTS. ELIGIBLE APPLICANTS INCLUDE ANY PUBLIC, PRIVATE OR COOPERATIVE ORGANIZATION WHETHER PROFIT OR NONPROFIT; SOME FUNDS REQUESTED, BUT AT MODEST LEVELS.
- (9) THE ACT ESTABLISHES A NEW -- AND I MIGHT ADD, BADLY NEEDED -- RURAL DEVELOPMENT AND SMALL FARM RESEARCH AND EXTENSION EDUCATION PROGRAM -- THAT IS TO INVOLVE ALL PUBLIC AND PRIVATE INSTITUTIONS OF HIGHER EDUCATION IN THE STATE; AGAIN, WHILE SOME FUNDS HAVE BEEN REQUESTED, BY THE ADMINISTRATION, IT IS ONLY HALF THAT AUTHORIZED. FURTHERMORE, FUNDS INCLUDE NONE FOR IMPLEMENTING THE SMALL FARM RESEARCH AND EXTENSION PROGRAM.
- (10) IT AUTHORIZES A \$10 MILLION ANNUAL RURAL DEVELOPMENT PLANNING GRANT PROGRAM; -- AMOUNT REQUESTED -- NONE!
- (11) THE ACT ALSO REQUIRES THE EXECUTIVE BRANCH TO GIVE RURAL AREAS THE "HIGHEST PRIORITY" IN LOCATING GOVERNMENT



*no action*

OFFICES AND FACILITIES, AND MOST IMPORTANTLY

(12) IT BROADENS THE BASIC MISSION OF THE U.S. DEPARTMENT OF AGRICULTURE TO INCLUDE RURAL DEVELOPMENT AND GIVES THE SECRETARY OF AGRICULTURE PRIMARY RESPONSIBILITY WITHIN THE EXECUTIVE BRANCH FOR COORDINATING THE PROGRAMS AND ACTIVITIES OF ALL EXECUTIVE BRANCH DEPARTMENTS AND AGENCIES WITHIN RURAL AREAS RELATED TO RURAL DEVELOPMENT OR THAT ARE DESIGNED TO IMPROVE THE QUALITY OF LIFE OF PEOPLE LIVING IN THOSE AREAS.

BUT, THIS NEW ACT, PROVIDES MUCH MORE.

└ FOR INSTANCE, KENTUCKY FARM FAMILIES WILL FIND PROVISIONS OF THIS ACT PROVIDING FOR INCREASED FHA OPERATING LOAN LEVELS; LOANS TO FARM AND RURAL YOUTHS FOR FARM AND BUSINESS PURPOSES; FARM LOANS FOR COMPLYING WITH THE REQUIREMENTS OF THE OCCUPATIONAL SAFETY AND HEALTH ACT; AND EXPANSION OF CONSERVATION PROGRAMS UNDER LONG-TERM CONTRACTS; ALL OF GREAT IMPORTANCE,

└ WHILE THE RURAL DEVELOPMENT ACT OF 1972 CONTAINS MANY NEW

AUTHORITIES, AND PROGRAMS FOR STIMULATING DEVELOPMENT IN  
RURAL AMERICA, THESE NEW AUTHORITIES AND PROGRAMS ARE  
NOT WORTH THE PAPER THEY ARE PRINTED ON, UNLESS THEY ARE  
PROPERLY FUNDED, STAFFED AND IMPLEMENTED. !

IT NOW APPEARS THAT THE PRESIDENT AND HIS ADMINISTRATION  
ARE NOT WILLING TO DO THAT WHILE THEY HAVE BEEN LONG AND STRONG  
ON WORDS OF CONCERN FOR RURAL AMERICA, THEY HAVE BEEN SHORT AND  
WEAK WHEN IT COMES TO ACTION!

I AM NOT ONLY DISAPPOINTED WITH THEIR FAILURE TO MOVE  
MORE AGGRESSIVELY WITH THIS NEW ACT, BUT ALSO EMBITTERED BY THE  
HOST OF RECENT ACTIONS THEY HAVE TAKEN TO TERMINATE, CUT OR  
EMASCULATE MANY OF OUR OTHER EXISTING AND IMPORTANT RURAL DEVELOP-  
MENT PROGRAMS.

( Programs always up for Review  
Rural Development Bank - Funding!

L IN SHORT, I'M MAD! AND I'M GOING TO DO EVERYTHING

IN MY POWER TO FORCE THIS ADMINISTRATION TO CARRY OUT

THE RURAL DEVELOPMENT LAWS OF THIS NATION -- WHETHER THEY LIKE

IT OR NOT!

L IF THE NEARLY 70 MILLION PEOPLE NOW LIVING IN RURAL

AMERICA ARE TO PROPERLY PLAN FOR, AND SHARE IN, OUR NATION'S

FUTURE GROWTH AND DEVELOPMENT, THEN THEY MUST BE PROVIDED WITH

THE TYPE AND LEVEL OF ASSISTANCE CONTAINED IN THE RURAL DEVELOPMENT

ACT AND THE OTHER PROGRAMS I MENTIONED EARLIER SUCH AS EDA, REA

ETC.

L THE RURAL DEVELOPMENT SUBCOMMITTEE, OF WHICH I AM NO LONGER

CHAIRMAN, BUT RANKING MEMBER, HAS ALREADY LAUNCHED A SERIES

OF "OVERSIGHT" HEARINGS CONCERNING THE IMPLEMENTATION OF

THE 1972 ACT AS WELL AS CONCERNING OTHER RURAL DEVELOPMENT

PROGRAMS.

SENATOR CLARK, MY SUCCESSOR AS CHAIRMAN OF THAT  
SUBCOMMITTEE, WITH THE HELP OF MYSELF, SENATOR HUDDLESTON  
AND OTHER MEMBERS OF OUR COMMITTEE, INTEND TO DO ALL IN OUR  
POWER TO GIVE REAL LIFE AND MEANING TO "RURAL DEVELOPMENT."

HOWEVER, YOU MUST DO SOMETHING TOO! ~~THOSE OF US IN CONGRESS~~  
~~CAN'T DO EVERYTHING.~~ IF YOU AND OTHERS IN THIS NATION -- WHETHER  
THEY BE RURAL OR URBAN RESIDENTS -- WANT THIS NEW RURAL DEVELOPMENT  
ACT IMPLEMENTED, THEN YOU MUST JOIN US IN DEMANDING MORE RESPONSIVE  
ACTION OUT OF THE EXECUTIVE BRANCH IN THIS REGARD.

IF YOU WILL DO THAT, I BELIEVE WE WILL SEE OUR HOPES AND  
DREAMS REGARDING RURAL DEVELOPMENT COME TRUE. ~~AND~~ AS SUCH,  
THE TRUE PROMISE AND POTENTIAL OF RURAL AMERICA WILL BE REALIZED.



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