REMARKS OF SENATOR HUBERT H. HUMPHREY MINNESOTA AGRI - GROWTH COUNCIL, INC.

ANNUAL MEETING - RADISSON HOTEL

EDINA, MINNESOTA

JULY 14, 1975

It is a pleasure to meet such a distinguished group of leaders from the agri-business world.

This is the heartland of the US food production and processing system. You have every right to be proud of your accomplishments.

Our agricultural exports totaled around \$21 billion last year, and they are expected to reach \$22 billion in 1975. In the last few years we have been exporting each year more than a billion bushels of wheat, more than a billion bushels of corn, about one-half billion bushels of soybeans and soybean products, around 200 million bushels of grain sorghums and another 100 million bushels of barley, oats and rye.

In addition, since 1954 we have provided nearly \$27 billion worth of food to help feed the hungry nations of the world. The American agricultural system has been the world's greatest hunger fighter.

But while production levels are at all-time highs, we cannot take this miracle for granted. We need to develop effective policies to encourage the investment and research needed to keep this system in full production.

This also is a time for statesmanship on the part of the agri-business community. We no longer can afford to pursue policies or programs which are solely for the benefit of one group at the expense of another. The problems are too complex, and there is a need for full public understanding of the issues involved.

There is a whole series of issues such as grain inspection, agricultural policy, energy, trade and national planning where your group has an obvious and important stake.

The grain inspection controversy is one which is of current concern to many of you. We have held two very informative hearings on this subject to date and amassed a volume of information.

Several basic issues stand out concerning this topic, such as the method of grain inspection, grading and weighing of grain, and the penalties involved for law violations. We will be carefully examining the materials in order to find ways to improve the existing situation.

Unfortunately, the Department of Agriculture has been reluctant to cooperate with us in offering legislative remedies. I, along with Senators Dole and Talmadge, have introduced Senate Joint Resolution 88 which would make the penalties for law violations more severe than at the present time.

In addition, the Secretary of Agriculture would be given a number of authorities -- on a one-year basis -- to enable him to deal expeditiously with this problem.

This authority was provided for only one year because this very complex problem will require additional work and study before permanent legislative changes are made.

Too much is at stake, however, to sit back and say that all is well. I urged Mr. Brooks, who is President of the national Grain Trade Council, to provide suggestions for dealing with this problem. The interested parties need to come forward with their suggestions since this is the way to get workable legislation.

The grain inspection controversy also has become related to our expectation of bumper crops this year and the lack of an agricultural policy.

Many overseas buyers have been attempting to cancel contracts which were contracted for earlier and at higher prices. The grain inspection issue has served as a convenient excuse for such actions.

While we obviously do need a vigorous export market, it is quite apparent to me that we have not developed a policy which relates our own domestic needs to our trade and humanitarian requirements.

We need a clearly defined set of rules to deal with shortages and abundance. The 1973 soybean embargo and last year's changed rules regarding exports are examples of this highly important problem.

Our lack of an agricultural policy has resulted in yo-yo prices for grains and cattle in the last three years. We have gone through a drastic reduction in our livestock herd in the last year and a half. Our hog numbers are now at their lowest point since the 1930's.

With bumper grain crops expected this year, much of our livestock herd, which is the largest user of feed grains, has been eliminated. Therefore our grain producers may suffer the same fate this year which our cattle producers have been facing.

Unfortunately, the Administration has insisted on supplying us with rhetoric about a free market which no longer exists. Since our major competing nations control their grain exports in one way or another, it is hardly relevant to invoke the precepts of Adam Smith.

Our policy on energy is obviously one of the most critical concerns for agri-business and the nation. Food production and food processing require major energy inputs.

We need to forge a twin program of energy conservation and the development of alternative energy sources.

It is quite evident that the OPEC nations can, by their decisions on petroleum prices greatly increase the costs of agricultural production and processing and further disrupt our economy.

We know the American economy would suffer terribly if our people must pay 90¢ per gallon for gasoline, should the OPEC nations raise foreign oil prices. But it is precisely for the same reason that I strongly oppose any proposal by President Ford to decontrol so-called "old" domestic oil prices.

We now have an unemployment level which is officially

at 9.2 per cent. In reality, it is around 12 per cent when one considers the numbers of people that have stopped looking for work or those unable to find full time work.

And ofcourse, the unemployment rate among our young is over 25 per cent and for minority youth, the figure is well over 40 per cent.

At this time, the economy is in far too fragile a condition to take a step, like complete oil de-control which would about offset the stimulative effect of the recent tax cut.

My concern is that these decisions be made with a full realization of the issues and the impact on the economy and sectors such as agri-business.

We must avoid making a decision on ideological grounds or talking as if oil prices were set by the free market.

Trade is another issue of major importance to agri-business. We need a large volume of exports, and your voice needs to be felt in the trade negotiations.

We have new trade legislation, and our agricultural people are concerned that their interests and concerns not be overlooked or dealt away.

There will be hearings throughout the country to hear from groups regarding the impact of changes in duties. In addition, technical advisory committees have been established to gather information from affected parties.

The agri-business groups need to use this opportunity to participate in the process. Agricultural products are our strong export suit, and you cannot allow people unfamiliar with agri-business to speak for you.

Another area which requires careful consideration, and particularly by the agri-business community, is economic planning.

I realize that this is a very controversial topic. But, business must plan ahead for a number of years. And yet this government -- with its enormous impact on the economy -- does little more than look one or two years ahead.

How the government spends, when it spends, and how it finances this spending, have a major impact on all sectors of the economy.

At the same time, the U.S. economy has grown larger and much more complicated.

Our economy is now more closely linked to the world economy than ever before because of the growing internationalization of production and the explosion in global competition for resources. This has brought new uncertainties, as well as new market opportunities.

The growth and complexity of the American and world economies have created a new economic environment. Yet our government's perception of these changes, and the development of new policies reflection these changes, has been slow in coming. And, the federal government is surprisingly insensitive about what is actually happening in particular sectors of the economy including the impact of government policies on each sector, and the relationship

between the domestic and world economy.

The federal government has also failed to develop any significant long-range forecasting capability to anticipate future problems.

This was clearly shown in the area of food availabilities and the increased food production costs.

This long-range planning approach would have an important and, I believe, beneficial impact on agri-business. It would mean avoiding the yo-yo trends of the past few years. We can no longer rely on good luck.

I am reminded of the children's story of The Little Engine That Could. It is clear to me that, as with the little engine, we need to breathe new determination into our government. We have had many doubters in recent years who continually point out what the government cannot do.

I am hoping that we can change this attitude and --again like the little engine -- our government will begin to say, "I think I can, I think I can." And finally, "I know I can. I know I can."

Your organization and your people can provide some of the leadership which is needed. With strong, progressive leadership we can develop new tools to attack our problems boldly and with imagination.

In the words of Carl Sandburg:

"I see America not in the setting sun of a black night of despair ahead of us. i see America in the crimson light of a rising sun fresh from the burning, creative hand of God. I see great days ahead, great days possible to men and women of will and vision..."

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OATS AND RYE.

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THE PROBLEMS ARE TOO COMPLEX, AND THERE IS A NEED.

THERE IS A WHOLE SERIES OF ISSUES SUCH AS GRAIN

INSPECTION, AGRICULTURAL POLICY, ENERGY, TRADE AND NATIONAL

PLANNING WHERE YOUR GROUP HAS AN OBVIOUS AND IMPORTANT STAKE.

THE GRAIN INSPECTION CONTROVERSY IS ONE WHICH IS OF

CURRENT CONCERN TO MANY OF YOU. WE HAVE HELD

INFORMATIVE HEARINGS ON THIS SUBJECT AND AMASSED A

SEVERAL BASIC ISSUES STAND OUT CONCERNING THIS TOPIC,

SUCH AS THE METHOD OF GRAIN INSPECTION, GRADING AND WEIGHING

OF GRAIN, AND THE PENALTIES INVOLVED FOR LAW VIOLATIONS.

WE WILL BE CAREFULLY EXAMINING THE CATERIALS IN ORDER
TO FIND MAYS TO IMPROVE THE EXISTING SITUATION

UNFORTUNATELY, THE DEPARTMENT OF AGRICULTURE HAS BEEN RELUCTANT TO COOPERATE WITH US IN OFFERING LEGISLATIVE REMEDIES. I, ALONG WITH SENATORS DOLE AND TALMADGE, HAVE INTRODUCED SENATE JOINT RESOLUTION 88 WHICH WOULD MAKE THE PENALTIES FOR LAW VIOLATIONS MORE SEVERE THAN AT THE PRESENT TIME.

IN ADDITION, THE SECRETARY OF AGRICULTURE WOULD BE GIVEN A NUMBER OF AUTHORITIES -- ON A ONE-YEAR BASIS -- TO ENABLE HIM TO DEAL EXPEDITIOUSLY WITH THIS PROBLEM.

This authority was provided for only one year because THIS VERY COMPLEX PROBLEM WILL REQUIRE ADDITIONAL WORK AND STUDY BEFORE PERMANENT LEGISLATIVE CHANGES ARE MADE. Too much is at stake, however, to set back and say that ALL IS WELL I URGED MR. BROOKS, WHO IS PRESIDENT OF THE NATIONAL GRAIN TRADE COUNCIL, TO PROVIDE SUGGESTIONS FOR DEALING WITH THIS PROBLEM THE INTERESTED PARTIES NEED TO COME FORWARD WITH THEIR SUGGESTIONS SINCE THIS IS THE WAY TO GET WORKABLE LEGISLATION.

THE GRAIN INSPECTION CONTROVERSY ALSO HAS BECOME RELATED

TO OUR EXPECTATION OF BUMPER CROPS THIS YEAR AND THE LACK

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WHILE WE OBVIOUSLY DO NEED A VIGOROUS EXPORT MARKET,

IT IS QUITE APPARENT TO ME THAT WE HAVE NOT DEVELOPED A

POLICY WHICH RELATES OUR OWN DOMESTIC NEEDS TO OUR TRADE

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WE NEED A CLEARLY DEFINED SET OF RULES TO DEAL WITH

SHORTAGES AND ABUNDANCE. THE 1973 SOYBEAN EMBARGO AND LAST

YEAR'S CHANGED RULES REGARDING EXPORTS ARE EXAMPLES OF THIS

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OUR LACK OF AN AGRICULTURAL POLICY HAS RESULTED IN YO-YO PRICES FOR GRAINS AND CATTLE IN THE LAST THREE YEARS / WE HAVE GONE THROUGH A DRASTIC REDUCTION IN OUR LIVESTOCK HERD IN THE LAST YEAR AND A HALF. OUR HOG NUMBERS ARE NOW AT THEIR LOWEST POINT SINCE THE 1930'S. WITH BUMPER GRAIN CROPS EXPECTED THIS YEAR, MUCH OF OUR LIVESTOCK HERD, WHICH IS THE LARGEST USER OF FEED GRAINS, HAS BEEN ELIMINATED. THEREFORE OUR GRAIN PRODUCERS MAY SUFFER THE SAME FATE THIS YEAR WHICH OUR CATTLE PRODUCERS HAVE BEEN FACING \_ Unless Aarge exportsmaterialize. UNFORTUNATELY, THE ADMINISTRATION HAS INSISTED ON SUPPLYING US WITH RHETORIC ABOUT A FREE MARKET

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EXPORTS CONTROLS IN ONE WAY OR ANOTHER, IT IS HARDLY RELEVANT

TO INVOKE THE PRECEPTS OF ADAM SMITH.

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OUR POLICY ON ENERGY IS OBVIOUSLY ONE OF THE MOST CRITICAL

CONCERNS FOR AGRI-BUSINESS AND THE NATION FOOD PRODUCTION

AND FOOD PROCESSING REQUIRE MAJOR ENERGY INPUTS.

WE NEED TO FORGE A TWIN PROGRAM OF ENERGY CONSERVATION

AND THE DEVELOPMENT OF ALTERNATIVE ENERGY SOURCES.

IT IS QUITE EVIDENT THAT THE OPEC NATIONS CAN, BY THEIR ....

DECISIONS ON PETROLEUM PRICES, GREATLY INCREASE THE COSTS OF

AGRICULTURAL PRODUCTION AND PROCESSING AND FURTHER DISRUPT

OUR ECONOMY.

WE KNOW THE AMERICAN ECONOMY WOULD SUFFER Authors dissepting

THE OPEC NATIONS RAISE FOREIGN OIL PRICES. BUT IT IS

PRECISELY FOR THE SAME REASON THAT I STRONGLY OPPOSE ANY

PROPOSAL BY PRESIDENT FORD TO DECONTROL SO-CALLED "OLD"

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WE NOW HAVE AN UNEMPLOYMENT LEVEL WHICH IS OFFICIALLY

AT 9.2 PER CENT. IN REALITY, IT IS AROUND 12 PER CENT

ONE CONSIDERS THE NUMBERS OF PEOPLE THAT HAVE STOPPED LOOKING

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THE UNEMPLOYMENT RATE AMONG OUR YOUNG

IS OVER 25 PER CENT AND FOR MINORITY YOUTH, THE FIGURE IS

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AT THIS TIME, THE ECONOMY IS IN FAR TOO FRAGILE A

CONDITION TO TAKE A STEP, LIKE COMPLETE OIL DE-CONTROL WHICH

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WE MUST AVOID MAKING A DECISION ON IDEOLOGICAL GROUNDS

OR TALKING AS IF OIL PRICES WERE SET BY THE FREE MARKET.

TRADE IS ANOTHER ISSUE OF MAJOR IMPORTANCE TO AGRI-BUSINESS.

WE NEED A LARGE VOLUME OF EXPORTS, AND YOUR VOICE NEEDS TO

BE FELT IN THE TRADE NEGOTIATIONS.

WE HAVE NEW TRADE LEGISLATION, AND OUR AGRICULTURAL

PEOPLE ARE CONCERNED THAT THEIR INTERESTS AND CONCERNS NOT

BE OVERLOOKED OR DEALT AWAY.

THERE WILL BE HEARINGS THROUGHOUT THE COUNTRY TO HEAR

FROM GROUPS REGARDING THE IMPACT OF CHANGES IN DUTIES . IN

ADDITION TECHNICAL ADVISORY COMMITTEES HAVE BEEN ESTABLISHED

TO GATHER INFORMATION FROM AFFECTED PARTIES.

THE AGRI-BUSINESS GROUPS NEED TO USE THIS OPPORTUNITY

TO PARTICIPATE IN THE PROCESS AGRICULTURAL PRODUCTS ARE

OUR STRONG EXPORT SUIT, AND YOU CANNOT ALLOW PEOPLE UNFAMILIAR

WITH AGRI-BUSINESS TO SPEAK FOR Conquestitury agri-

ANOTHER AREA WHICH REQUIRES CAREFUL CONSIDERATION, AND PARTICULARLY BY THE AGRI-BUSINESS COMMUNITY, IS ECONOMIC PLANNING.

I REALIZE THAT THIS IS A VERY CONTROVERSIAL TOPIC BUT, BUSINESS MUST PLAN AHEAD FOR A NUMBER OF YEARS, AND YET THIS GOVERNMENT -- WITH ITS ENORMOUS IMPACT ON THE ECONOMY-DOES LITTLE MORE THAN LOOK ONE OR TWO YEARS AHEAD. How the government spends, when IT spends, and how IT FINANCES THIS SPENDING, HAVE A MAJOR IMPACT ON ALL SECTORS OF THE ECONOMY. AT THE SAME TIME, THE U.S. ECONOMY HAS GROWN LARGER AND

MUCH MORE COMPLICATED.

OUR ECONOMY IS NOW MORE CLOSELY LINKED TO THE WORLD ECONOMY THAN EVER BEFORE BECAUSE OF THE GROWING INTERNATIONALIZATION OF PRODUCTION AND THE EXPLOSION IN GLOBAL COMPETITION FOR RESOURCES. THIS HAS BROUGHT NEW UNCERTAINTIES, AS WELL AS NEW MARKET OPPORTUNITIES. THE GROWTH AND COMPLEXITY OF THE AMERICAN AND WORLD ECONOMIES HAVE CREATED A NEW ECONOMIC ENVIRONMENT / YET OUR GOVERNMENT'S PERCEPTION OF THESE CHANGES, AND THE DEVELOPMENT OF NEW POLICIES REFLECTION THESE CHANGES, HAS BEEN SLOW IN COMING.

AND, THE FEDERAL GOVERNMENT IS SURPRISINGLY INSENSITIVE

WHAT IS ACTUALLY HAPPENING IN PARTICULAR SECTORS OF THE

ECONOMY, INCLUDING THE IMPACT OF GOVERNMENT POLICIES ON

EACH SECTOR, AND THE RELATIONSHIP BETWEEN THE DOMESTIC AND

WORLD ECONOMY.

THE FEDERAL GOVERNMENT HAS ALSO FAILED TO DEVELOP ANY SIGN FICANT LONG-RANGE FORECASTING CAPABILITY TO ANTICIPATE FUTURE PROBLEMS.

This was clearly shown in the area of food availabilities

AND THE INCREASED FOOD PRODUCTION COSTS.

This Long-Range Planning Approach would have an important and, I believe, beneficial impact on Agri-Business.

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IT ROULD MEAN AVOIDING THE YO-YO TRENDS OF THE PAST YEARS. WE CAN NO LONGER RELY ON GOOD LUCK. -I AM REMINDED OF THE CHILDREN'S STORY OF THE LITTLE ENGINE THAT COULD. IT IS CLEAR TO ME THAT, AS WITH THE LITTLE

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IN THE WORDS OF CARL SANDBURG:

OF DESPAIR AHEAD OF US. I SEE AMERICA IN THE CRIMSON LIGHT

OF A RISING SUN FRESH FROM THE BURNING, CREATIVE HAND OF GOD.

I SEE GREAT DAYS AHEAD, GREAT DAYS POSSIBLE TO MEN AND WOMEN

OF WILL AND VISION..."

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