"... in the Courts, or in the Woods?"

by Hubert H. Humphrey

U.S. Senator, Minnesota



Photo by Finnigan

Forester Sam Dana (I) with Senator Humphrey at AFA Centennial Meeting

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I am here today as a citizen with long and deep interests in the relation between our spiritual and economic well being and the condition of our natural and human resources. I am a conservationist, and proud to be one. I also am a professional policy maker—a politician if you wish—one of 100 Senators selected by the voters to translate

ideas into national policies. I am a politician who believes that there is an evolution of policy just as there is for the plants and animals. I believe we must try to improve things, while being willing to examine what is evolving. I also believe very strongly that we should bring people and ideas together in this evolutionary process.

Today let us talk about the Forest and Rangeland Renewable Resources Planning Act of 1974. This Act, which I helped initiate, is dedicated to the principle of policy evolution. It seeks to address the situation on some 700 million acres of range and grass lands and some 700 million acres of forested lands—two-thirds of the 2.2 billion acres in our United States. It gives us as a nation the ways and means to shape the destiny of our land by helping determine the way we address the issue of

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What for example, should be the role of the private landowner as well as the federal, state and local governments?

Another important concept imbedded in the bill is flexibility. In this Act we recognized the inevitability of change and provided the basis for developing improved information on which to gear policies and programs. We tried to create the machinery that gives us facts so that the fear and uncertainty of change is reduced. And we sought to avoid being caught up by events because we were not looking at what was happening around us.

In this Act we also tried to keep the range of actions within manageable proportions. The Act recognizes the pivotal role the Department of Agriculture and its Forest Service play in administering forest and range lands, and in aiding the private sector management of similar lands. It is one thing to recognize that there is a governmental role, but is quite another to be able to respond. A major challenge that we face as a nation is to improve our ability to come to grips with issues.

Loday, with well over 200 million people in the United States, decision making and policy formulation are far more complex than when we had but four million people in our new nation. When the AFA was founded, I am told you had perhaps 35 members. They looked at the resource situation, as they saw it, and they hammered out a policy and a program which was a good one. Today you have 80,000 members. AFA is an excellent example of how the coming together of a group of people-who are willing to get the facts and bring them to the attention of their fellow-citizens-helped focus on the issues and identify the needs.

AMERICAN FORESTS

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I do not suggest that all that happened was bad, either in outcome or in motivation. But the record is clear that the 35 original members of your association were forward-looking. They said that if man uses the renewable resources wisely, they will help man sustain himself in perpetuity.

Now, 100 years later, we have a much clearer understanding of the fundamental truth of this fact. This past century has been one of major change. Oil and the internal combustion engine-both reliant on nonrenewable resources-have worked changes on our whole way of life. I am sure that when the first meeting of AFA was held in 1875, a number of your members came on a passenger train whose engine equaled 500 horses. Some probably came via "one-horse power"—a horse, pulling a "Democrat"-the popular twoseater shay of the day. For your meeting here today some came by 727—a jet powered by the equivalent of about 9,000 horses. A few probably came by train pulled by 4,000 horses, and many came by car with a 200 to 300 horsepower engine.

Our use of energy these past few decades has been as profligate as our use of wood used to be. When your organization first assembled in Chicago, many of the city streets were cobbled with wood paying blocks. And the rails the trains ran on were ties of now prized and expensive hardwood lumber. It is clear that the energy events of the past few years are going to change how we view and how we use the forest resources. America's forests and rangelands are assuming new and larger importance. We are learning to work with nature, but time is not on our side.

We have learned that some resources are renewable. They can be husbanded or used again and again if not abused. We know that we have a massive job of reclamation on both forest and range land in order to restore the vigor and quality of their resources. We have learned that the forest and the range have many resources and their uses can be multiple. And we have learned that there is a value to the quality of wildness.

In addition, we have learned to respect Nature—there are ecological interconnections that we must work with, not against.

In January, 1976, we are going to test ourselves on how to apply what we have learned. Under the Forest and Rangeland Renewable Resources Planning Act, this process already is well under way. The Department of Agriculture now has in circulation for public study the raw material that every interested citizen is asked to study. In fact, the law—which provides the rules for this test—requires you as citizens to contribute to the body of facts and to the proposals.

In January you will be asked to come forward and tell the Congress whether or not all of the relevant facts are there and whether they are comprehensively displayed. You will be asked in the second part of that test either to pick what you think is the best course, with your reasons, or to suggest other alternatives and back them up with reasons. And further, you will be asked to help us in the Congress to select the best course to chart for the years immediately ahead.

In this unique and comprehensive test, we in the Congress will likewise be examined on our ability to carry out our responsibilities under this new law. We will be evaluating your ideas and measuring them against the proposals of the Executive. And, you will have an opportunity to examine the answers we give.

This legislation was the product of many people working together with diverse views. I am confident that when AFA decided to support this legislation, it did so with the understanding that it was making a commitment for its 80,000 members to work actively and continuously toward the improvement of our renewable resources. This law is not a one-time thing. It provides that annually we can adjust our sights, and that each 5 years we can substantially overhaul our priorities and program. Every 10 years we will have a new comprehensive resource assessment that will give us the base for significant changes in both direction and speed. I certainly hope that this Act will do more than help us chart the right courses for our renewable resources. It also should serve as a model that can be applied to many other areas.

Take for example, the recent West Virginia timber harvesting decision and some of its impacts. I am sure you have heard so much about it that I will not replow that ground today. But I call on you as a key citizen group to help work out this issue, as you helped get the Resources Planning Act adopted. I hope that your Areas of Agreement approach will help galvanize all conservationists toward some cooperative solution as to how the National Forests should be managed.

I am prepared to help. Shortly, I plan to re-introduce Section 201 of the original version of the Resources Planning Act. This will give the public and the Executive agencies a bill on which to focus in order to decide what form new legislation should take.

The fundamental issue we must face is whether forestry should be practiced in the courts, or in the woods. The next issue we face is whether Congress should write tight instructions into law, or allow the professional resource manager the

(Turn to page 62)

AUTHORS IN THIS ISSUE*

Kent Dannen (Postage Stamp Forests) is a writer and photographer whose work has appeared in many books and magazines. He says he owes this article to his father, a former forester, who interested him in stamp collecting many years ago.

Russ Leadabrand (The Trees of the USC Campus) is on the journalism taculty at USC and free-lances for regional travel, environmental and recreational magazines. His newest book is *Yesterday's California*, a 300-page nostalgic photographic essay on the Golden State.

Creighton Peet (The Great San Diego Zoo) is a writer who has contributed over the years to a wide variety of national magazines. In addition, he is author of approximately one dozen factual books for children.

Barrett G. Potter (The Dirty Thirties Shelterbelt Project) is Professor, Social Science Department, SUNY Agricultural and Technical College in Alfred, New York. Author of an in-depth study of the CCC program, he is an expert in agricultural matters during the 1930's.

Ron Scheeley (Corkscrew Swamp: A Million Years from the Present) became interested in Florida history and geography while a college student. He is a nature photographer and a conservationist.

Dorothy May Small (Guess Who's Coming to Dinner) is a nature photographer whose work has appeared in numerous magazines including National Geographic, National Wildlife, and American Forests. She has won many of the nature photo-essay awards of the Photographic Society of America.

*Affiliations of other authors accompany their articles.

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We have a right to be confident about the future because we have accomplished so much. We have no right to be complacent because there is so much to do.

For many years it was my good fortune to work closely with Senator Clinton Anderson of New Mexico, both in the Congress and earlier when he was a Secretary of Agriculture. Let me share with you a thought of his—a philosophy that I share. "Conservation is to a democratic government by free men as the roots of a tree are to its leaves."

On this occasion which marks your 100th anniversary, I want to join with you in saluting that hardy band of 35 conservationists who set us on the course of wise resource management. Now, as a group with 80,000 members. I hope you will swell your impact to meet the challenges ahead. I see no reason why we cannot be pragmatic and idealistic at the same time. As the great American conservationist Carl Schurz said: "Ideals are like stars; you will not succeed in touching them with your hands. But like the scafaring man on the desert of waters, you choose them as your guides, and following them you will reach your destiny.

AMERICAN FORESTS

REMARKS OF SENATOR HUBERT H. HUMPHREY

AMERICAN FORESTRY ASSOCIATION

CENTENNIAL MEETING

Washington, D.C.

October 7, 1975

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When in September 1875 the American Forestry Association was formed in Chicago under the leadership of that outstanding physician - conservationist, Dr. John Warder, the effects of a century of wasteful exploitation of our forest were becoming all to clear.

Credit also should go to the American Association for the Advancement of Science and to the huge cross-section of interested citizens for alerting the American people to the need for the conservation of our renewable resources.

I am here today as a citizen with long and deep interests in the relation between our spiritual and economic well being and the condition of our natural and human resources.

I am a conservationist, and proud to be one.

I also am a professional policy maker -- a politician if you wish -- one of 100 Senators selected by the voters to translate ideas into national policies.

I am a politician who believes that there is an evolution of policy just as there is for the plants and animals. I believe we must try to improve things, while being willing to examine what is evolving.

I also believe very strongly that we should bring people and ideas together in this evolutionary process. I am a Democrat in political philosophy -- a member of the Party that believes that an elected government is the peoples' way of fashioning and achieveing those goals.

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Last week when I spoke to the Society of American Foresters, I discussed in some detail the West Virginia timber harvesting decision and some of its impacts.

The next issue we face is whether Congress should write tight instructions into law, or allow the professional resource manager the flexible authority needed to apply the best scientific forestry practices in a manner that assures complete respect for the environment.

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To best resolve these issues, Congress is going to need all of the help that you can give.

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WE HAVE LEARNED THAT SOME RESOURCES ARE RENEWABLE! THEY CAN BE HUSBANDED OR USED AGAIN AND AGAIN IF NOT ABUSED. WE KNOW THAT WE HAVE A MASSIVE JOB OF RECLAMATION ON BOTH FOREST AND RANGE LAND IN ORDER TO RESTORE THE VIGOR AND QUALITY OF THEIR RESOURCES - We are lagging believed in Referentation WE HAVE LEARNED THAT THE FOREST AND THE RANGE HAVE MANY RESOURCES AND THEIR USES CAN BE MULTIPLE. (Multiple We Compt) AND WE HAVE LEARNED THAT THERE IS A VALUE TO THE QUALITY OF WILDNESS. IN ADDITION, WE HAVE LEARN TO RESPECT NATURE -- THERE ARE ECOLOGICAL INTERCONNECTIONS THAT WE MUST WORK WITH, NOT AGAINST. IN JANUARY, 1976, WE ARE GOING TO TEST OURSELVES ON HOW TO APPLY WHAT WE HAVE LEARNED. LINDER THE FOREST AND RANGELAND RENEWABLE RESOURCES PLANNING ACT, THIS PROCESS ALREADY IS WELL UNDER WAY.

THE DEPARTMENT OF AGRICULTURE NOW HAS IN CIRCULATION FOR PUBLIC STUDY THE RAW MATERIAL THAT EVERY INTERESTED CITIZEN IS ASKED TO STUDY IN FACT, THE LAW -- WHICH PROVIDES THE RULES FOR THIS TEST -- REQUIRES YOU AS CITIZENS TO CONTRIBUTE TO THE BODY OF FACTS AND TO THE PROPOSALS. IN JANUARY YOU WILL BE ASKED TO COME FORWARD AND TELL THE CONGRESS WHETHER OR NOT ALL OF THE RELEVANT FACTS ARE THERE AND COMPREHENSIVELY DISPLAYED. YOU WILL BE ASKED IN THE SECOND PART OF THAT TEST EITHER TO PICK WHAT YOU THINK IS THE BEST COURSE, WITH YOUR REASONS, OR TO SUGGEST OTHER ALTERNATIVES AND BACK THEM UP WITH REASONS. AND FURTHER, YOU WILL BE ASKED TO HELP US IN THE CONGRESS TO SELECT THE BEST COURSE TO CHART FOR THE YEARS IMMEDIATELY AHEAD. IN THIS UNIQUE AND COMPREHENSIVE TEST, WE IN THE CONGRESS

RESPONSIBILITIES UNDER THIS NEW LAW.

WILL LIKEWISE BE EXAMINED ON OUR ABILITY TO CARRY OUT OUR

WE WILL BE EVALUATING YOUR IDEAS AND MEASURING THEM AGAINST

THE PROPOSALS OF THE EXECUTIVE, AND, YOU WILL HAVE AN OPPORTUNITY

TO EXAMINE THE ANSWERS WE GIVE.

THIS LEGISLATION WAS THE PRODUCT OF MANY PEOPLE WORKING TOGETHER WITH DIVERSE VIEWS, I AM CONFIDENT THAT WHEN AFA DECIDED TO SUPPORT THIS LEGISLATION, IT DID SO WITH THE UNDERSTANDING THAT IT WAS MAKING A COMMITMENT FOR ITS 80,000 MEMBERS TO WORK ACTIVELY AND CONTINUOUSLY TOWARD THE IMPROVEMENT OF OUR RENEWABLE RESOURCES. THIS LAW IS NOT A ONE-TIME THING IT PROVIDES THAT ANNUALLY WE CAN ADJUST OUR SIGHTS, AND THAT EACH 5 YEARS WE CAN SUBSTANTIALLY OVERHAUL OUR PRIORITIES AND PROGRAM _ EVERY 10 YEARS WE WILL HAVE A NEW COMPREHENSIVE RESOURCE ASSESSMENT THAT WILL GIVE US THE

BASE FOR SIGNIFICANT CHANGES IN BOTH DIRECTION AND SPEED.

Developa Raleon fon the future of our Tourts -So we don't get 12 not the ame Jam we have I CERTAINLY HOPE THAT THIS ACT WILL DO MORE THAN HELP

US CHART THE RIGHT COURSES FOR OUR RENEWABLE RESOURCES. IT

ALSO SHOULD SERVE AS A MODEL THAT CAN BE APPLIED TO MANY

OTHER AREAS.

LAST WEEK WHEN I SPOKE TO THE SOCIETY OF AMERICAN

FORESTERS, I DISCUSSED IN SOME DETAIL THE MEST VIRGINIA TIMBER

HARVESTING DECISION AND SOME OF ITS IMPACTS,

I WILL NOT REPLOW THAT GROUND TODAY HOWEVER, I WOULD

LIKE TO EXPAND A BIT ON WHAT I SAID.

I CALLED ON THE MEMBERSHIP OF SAF AS PROFESSIONAL FORESTERS

TO EXPRESS THEIR VIEWS AND COOPERATE IN POSITIVE AND CONSTRUCTIVE REFORM.

AND I CALL ON YOU AS A KEY CITIZEN GROUP TO HELP WORK OUT

THIS ISSUE, AS YOU HELPED GET THE RESOURCES PLANNING ACT ADOPTED.

I HOPE THAT YOUR AREAS OF AGREEMENT APPROACH WILL HELP GALVANIZE

ALL CONSERVATIONISTS TOWARD SOME COOPERATIVE SOLUTION AS TO HOW
THE NATIONAL FORESTS SHOULD BE MANAGED.

I AM PREPARED TO HELP.

RESPECT FOR THE ENVIRONMENT.

SHORTLY, I PLAN TO RE-INTRODUCE SECTION 201 OF THE ORIGINAL VERSION OF THE RESOURCES PLANNING ACT. THIS WILL GIVE THE PUBLIC AND THE EXECUTIVE AGENCIES A BILL ON WHICH TO FOCUS IN ORDER TO DECIDE WHAT FORM NEW LEGISLATION SHOULD TAKE.

THE FUNDAMENTAL ISSUE WE MUST FACE IS WHETHER FORESTRY SHOULD BE PRACTICED IN THE COURTS, OR IN THE WOODS.

THE NEXT ISSUE WE FACE IS WHETHER CONGRESS SHOULD WRITE

TIGHT INSTRUCTIONS INTO LAW, OR ALLOW THE PROFESSIONAL RESOURCE

MANAGER THE FLEXIBLE AUTHORITY NEEDED TO APPLY THE BEST

SCIENTIFIC FORESTRY PRACTICES IN A MANNER THAT ASSURES COMPLETE

My SENTIMENTS ARE SIMILAR TO THOSE OF FORMER

CHIEF OF THE FOREST SERVICE, WHO TOLD YOUR ORGANIZATION IN 1935,

"FORESTRY IS A PROFESSION THAT WILL NOT TOLERATE POLITICAL DOMINANCE.

To BEST RESOLVE THESE ISSUES, CONGRESS IS GOING TO NEED ALL OF THE HELP THAT YOU CAN GIVE.

IN 1905 AT THE AMERICAN FOREST CONGRESS, TEDDY ROOSEVELT ISSUED MARCHING ORDERS FOR ALL OF US HERE TODAY WHEN HE SAID:

"You are mighty poor Americans if your care for the well-being of this country is hoping that well-being will last out your own generation. No man here or elsewhere is entitled to call himself a decent citizen if he does not try to do his part toward seeing that our national policies are shaped for the advantage of our children and our children's children."

WE HAVE A RIGHT TO BE CONFIDENT ABOUT THE FUTURE BECAUSE

WE HAVE ACCOMPLISHED SO MUCH. WE HAVE NO RIGHT TO BE COMPLACENT

BECAUSE THERE IS SO MUCH TO DO.

FOR MANY YEARS IT WAS MY GOOD FORTUNE TO WORK CLOSELY WITH SENATOR CLINTON ANDERSON OF NEW MEXICO, BOTH IN THE CONGRESS AND EARLIER WHEN HE WAS A SECRETARY OF AGRICULTURE. LET ME SHARE WITH YOU A THOUGHT OF HIS -- A PHILOSOPHY THAT I SHARE.

"CONSERVATION IS TO A DEMOCRATIC GOVERNMENT BY FREE MEN

AS THE ROOTS OF A TREE ARE TO ITS LEAVES."

ON THIS OCCASION WHICH MARKS YOUR 100TH ANNIVERSARY, I

WANT TO JOIN WITH YOU IN SALUTING THAT HARDY BAND OF 35

CONSERVATIONISTS WHO SET US ON THE COURSE OF WISE RESOURCE

MANAGEMENT. Now, AS A GROUP WITH 80,000 MEMBERS, I HOPE YOU WILL

SWELL YOUR IMPACT TO MEET THE CHALLENGES AHEAD.

I SEE NO REASON WHY WE CANNOT BE PRAGMATIC AND IDEALISTIC

AT THE SAME TIME. As THE GREAT AMERICAN CONSERVATIONIST CARL

Schurz said:

"IDEALS ARE LIKE STARS; YOU WILL NOT SUCCEED IN TOUCHING
THEM WITH YOUR HANDS BUT LIKE THE SEAFARING MAN ON THE DESERT
OF WATERS, YOU CHOOSE THEM AS YOUR GUIDES, AND FOLLOWING THEM
YOU WILL REACH YOUR DESTINY."

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