REMARKS OF SENATOR HUBERT H. HUMPHREY AMERICAN SCHOOL FOOD SERVICE ASSOCIATION LEGISLATIVE ACTION CONFERENCE Washington, D. C. March 3, 1976 It is both an honor and a privilege to take part in the first "Birthright Dinner" of the American School Food Service Association. Your theme, "Enough to Eat is Everyman's Birthright," which is taken from Genesis, expresses very appropriately the underlying philosophy of your Association which successfully runs this nation's school lunch and child nutrition programs. In this land of plenty we also should make this our national goal. Through the years, the application of this concept has made it possible to strengthen, improve and expand the child feeding programs as the single most important factor in improving the nutrition of our nation's children. The Congress, in successive legislative acts, has approved major changes and additions in these programs to broaden the scope and increase the effectiveness of the child nutrition programs. Today, over 25 million children are eating nutritious lunches every day. Of this total, over 10 million lunches are received by children who aren't able to afford the regular lunch price. And the lunch program now is available to nearly 90 percent of all children enrolled in school. It is a remarkable record of achievement, and one in which you justifiably can be proud. Despite this record, the concept of a universal school lunch and nutrition program for all children -- which you and I have joined in supporting -- is being strongly challenged. In fact, existing school lunch and child nutrition programs -- which have been so carefully built over a period of 30 years -- are under serious attack. I am referring specifically to the so-called bloc grant proposal which is contained in the Federal Budget for fiscal year 1977, submitted to the Congress this past January. Quite simply, this proposal calls for the complete elimination of the existing child nutrition programs -- including the school lunch, the breakfast program, special milk, the child care program, non-food assistance for needy schools, the summer food service program, commodity assistance, and the supplemental feeding program for women, infants and children -- known as W.I.C. To replace these worthwhile programs, a system of grants to each state is proposed, based on the number of needy children. These funds would be used only to provide food for children from families with incomes at or below the poverty income guidelines -- currently \$5,050 for a family of four. Children from near poor families with incomes less than 195 percent of the poverty line who now can purchase lunches for 20 cents or less would be denied the benefits of the program.

And according to USDA's own information, another seven million children would be forced out of the program because lunch prices would reach 85 to 90 cents without the present federal assistance.

This proposal also ignores the burden which suddenly would be thrust onto our states, plus the fact that the Congress just last year overwhelmingly indicated the future direction for these programs.

Without doubt, thousands of schools would find it impossible to continue food service, or they would be able to offer packaged items only. In other schools, only the very poor children would be able to receive the complete lunch. We would be left, not with a nutrition program, but a poverty program without even nutritional guarantees for the poverty child.

This, in itself, would be the rankest form of descrimination, and one which is forbidden by federal law.

As you are aware, when a similar proposal was submitted to Congress last year, no member of Congress was willing even to introduce it.

However, it is no time to relax with the comfortable feeling that this is an empty proposal which will blow away in the winter winds, as it did before.

Take a good look, for instance, at the appropriations structure for the child nutrition programs in the fiscal year 1977 budget. You will be hard put to find reference to the National School Lunch program. But you will find something called "Institutional Nutrition Support."

This line item is designed to indicate that federal funds are being used to assist in providing better nutrition for children who now pay for their lunches.

By presenting it this way, an attempt is being made to create the impression that it somehow is sinful and wasteful for the federal government to support a nutrition program by compassing all children.

In fact, the O.M.B. has developed the term "non-needy" in referring to federal assistance provided to paying students. This not only demonstrates a lack of appreciation for good nutrition, but it also represents a crude kind of insensitivity.

This approach is directly contrary to the intent of Congress when it approved the National School Lunch Act some 30 years ago.

At that time, Congress said "It is hereby declared to be the policy of Congress, as a matter of national security, to safeguard the health and well-being of the nation's children..." We seem to have lost sight of the importance of good health and nutrition as they relate to our national security.

It is my firm expectation that the Congress will accept neither the new appropriations structure nor the bloc grant approach.

However, there are other signs that the school lunch and child nutrition programs are under attack.

A request has been forwarded to Congress to discontinue the special milk program as of March 1, 1976, and to rescind a total of \$40 million in appropriated funds which would insure the full operation of the program during this fiscal year.

I can assure you that the Congress will not approve this rescission, and I will do my part in this fight. But it is one more effort to confuse, frustrate and prevent the accomplishment of clearly stated nutritional goals and objectives.

While these nutrition programs have been expanded, the administrative expense funds provided to the states have not kept pace with inflation. In fact, thus far this year less money has been provided than last year.

You would think that this Administration -- with its vocal support for running programs at the local level -- would try to help states do a good job by providing adequate administrative funds.

By not providing these funds, some programs may be turned back to be run directly by the U.S.D.A.

That's a case of the Administration getting caught between its rhetoric about doing things at the local level, and the desire to save money.

There are many similar examples which I could cite for you. I am especially concerned that the U.S.D.A. has, on its own, decided not to follow the congressional directive with regard to using carry-over funds for the Women, Infant and Children Program.

We specifically directed that any unused money from last year be used this year. But despite this clear directive, \$35 to \$50 million may not be used unless concerned people and Senators take up the cause. And the Administration also is trying to avoid using the full \$250 million provided for this year.

I and others had to go to court to get the Department to launch the W.I.C. program as directed by Congress. But the Administration apparently is still trying to ignore the law.

There is one other important issue to put on your work agenda.

In the coming weeks you will be asked for your views in curbing waste in the school lunch program. I have asked the General Accounting Office to look into this problem, and it will be reporting back by late summer.

We attempted to deal with this issue in H.R. 4222 last fall by allowing students to choose not to accept certain foods or full portions.

It is a difficult task to allow some flexibility in food offerings, assure a nutritionally balanced meal, avoid waste and yet run a program for 25 million students.

The G.A.O. study also will examine the issue of providing cash for schools rather than commodities. We will need your counsel on this study.

I also have developed a bill on nutrition information and training which will be introduced shortly.

This program would, through grants to the states, provide for the training of food service and educational personnel in the principles of sound nutrition.

This effort would bring together the training of the classroom and that of the lunchroom.

We have only begun to scratch the surface as to what can be done and what needs to be done in nutrition education.

These are challenges to be met head on. There comes a time when a decision must be made between working hard toward accomplishing the program goals or turning back before the onslaught of one's critics.

I know which decision you will make, and I will continue to help you.

At the same time you must continue to press forward in support of a universal nutrition education and food service program for children.

It is morally wrong and economically unsound to continue the present practice of singling out, in a discriminatory fashion, certain children for free lunches, others for lunch at a nominal price, and with still others required to pay the regular price. We never have done this with respect to other school activities.

I always have maintained that you can judge a society by how it responds to the needs of the young and the elderly -- those at the beginning or in the shadow of life.

Your theme, "Enough to Eat is Every Man's Birthright," is precisely the kind of broad goal that can bring people together.

However, many well-intentioned people will not face up to the need for a national food policy to meet this objective. We must assure our producers a fair return so that they can produce the abundant supplies needed to meet this goal.

There are other similar goals to which we should direct our attention -- such as a decent job for all Americans, the opportunity to buy a home and the opportunity for our elderly to live their last years in dignity.

I am reminded of President Roosevelt's 1937 Inaugural Address when he stated:

"The test of our progress is not whether we add to the abundance of those who have much; it is whether we provide enough for those who have too little."

We have just experienced the worst recession since the great depression. And we still face major economic uncertainties.

Most disturbing to me, we seem to have a cloud over our spirit and our determination. We lack the optimism and daring of our earlier years.

In short, we need to begin to think again in terms of building a better America. I commend you in taking a broad approach to this session, and in reminding the nation of a major unmet goal.

If you light a fire in the minds of your leaders and in the hearts of your countrymen, you will have performed a great service.

Let us work together toward that goal.

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REMARKS OF SENATOR HUBERT H. HUMPHREY

AMERICAN SCHOOL FOOD SERVICE ASSOCIATION

LEGISLATIVE ACTION CONFERENCE

WASHINGTON, D. C.

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IT IS BOTH AN HONOR AND A PRIVILEGE TO TAKE PART IN THE FIRST "BIRTHRIGHT DINNER" OF THE AMERICAN SCHOOL FOOD SERVICE ASSOCIATION. Your THEME, "ENOUGH TO EAT IS EVERYMAN'S BIRTHRIGHT," WHICH IS TAKEN FROM GENESIS, EXPRESSES VERY APPROPRIATELY THE UNDERLYING PHILOSOPHY OF YOUR ASSOCIATION WHICH SUCCESSFULLY THIS NATION'S SCHOOL LUNCH AND CHILD NUTRITION PROGRAMS IN THIS LAND OF PLENTY WE ASSOCIATED SHOULD MAKE THIS OUR NATIONAL GOAL \_ Enough Weat is Governmans THROUGH THE YEARS, THE APPLICATION OF THIS CONCEPT HAS MADE IT POSSIBLE TO STRENGTHEN FEEDING PROGRAMS AS THE SINGLE MOST IMPORTANT FACTOR IN

and suarding the heatth

IMPROVING THE NUTRITION OF OUR NATION'S CHILDREN.

THE CONGRESS, IN SUCCESSIVE LEGISLATIVE ACTS, HAS APPROVED MAJOR CHANGES AND ADDITIONS IN THESE PROGRAMS TO BROADEN THE SCOPE AND INCREASE THE EFFECTIVENESS OF THE CHILD NUTRITION PROGRAMS 10 Today, over 25 MILLION CHILDREN, ARE EATING NUTRITIOUS RECEIVED BY CHILDREN WHO THIS TOTAL, OVER 10 MILLION LUNCHES ARE TO AFFORD THE REGULAR TO AFFORD THE REGULAR AND THE LUNCH PROGRAM NOW IS AVAILABLE TO NEARLY 90 PERCENT

OF ALL CHILDREN ENROLLED IN SCHOOL.

IS A REMARKABLE RECORD OF ACHIEVEMENT, AND ONE IN

WHICH YOU JUSTIFIABLY CAN BE PROUD.

DESPITE THIS RECORD, THE CONCEPT OF A UNIVERSAL SCHOOL

LUNCH AND NUTRITION PROGRAM FOR ALL CHILDREN -- WHICH YOU

AND I HAVE JOINED IN SUPPORTING -- IS BEING STRONGLY CHALLENGED

IN FACT, EXISTING SCHOOL LUNCH AND CHILD NUTRITION

PROGRAMS -- WHICH HAVE BEEN SO CAREFULLY BUILT OVER A PERIOD

of 30 years -- are under serious attack.

/ I AM REFERRING SPECIFICALLY TO THE SO-CALLED BLOC GRANT

PROPOSAL WHICH IS CONTAINED IN THE FEDERAL BUDGET FOR FISCAL

YEAR 1977, SUBMITTED TO THE CONGRESS THIS PAST JANUARY.

QUITE SIMPLY, THIS PROPOSAL CALLS FOR THE COMPLETE

ELIMINATION OF THE EXISTING CHILD NUTRITION PROGRAMS -- INCLUDING

THE SCHOOL LUNCH, THE BREAKFAST PROGRAM, SPECIAL MILK, and

THE CHILD CARE PROGRAM, NON-FOOD ASSISTANCE FOR NEEDY SCHOOLS, THE SUMMER FOOD SERVICE PROGRAM, COMMODITY ASSISTANCE, AND THE SUPPLEMENTAL FEEDING PROGRAM FOR WOMEN, INFANTS AND CHILDREN --KNOWN AS W.I.C. To REPLACE THESE WORTHWHILE PROGRAMS, A SYSTEM OF GRANTS TO EACH STATE IS PROPOSED, BASED ON THE NUMBER OF NEEDY THESE FUNDS COULD BE USED ONLY TO PROVIDE FOOD FOR CHILDREN FROM FAMILIES WITH INCOMES AT OR BELOW THE POVERTY INCOME GUIDELINES -- CURRENTLY \$5,050 FOR A FAMILY OF FOUR CHILDREN FROM NEAR POOR FAMILIES WHO NOW CAN PURCHASE LUNCHES FOR 20 CENTS OR LESS, WOULD BE DENIED THE BENEFITS OF THE

AND ACCORDING TO USDA'S OWN



ANOTHER SEVEN

MILLION CHILDREN WOULD BE FORCED OUT OF THE PROGRAM BECAUSE

LUNCH PRICES WOULD REACH 85 TO 90 CENTS WITHOUT THE PRESENT

FEDERAL ASSISTANCE.

THIS PROPOSAL IGNORES THE BURDEN WHICH SUDDENLY

WOULD BE THRUST ONTO OUR STATES, PLUS THE FACT THAT THE

CONGRESS JUST LAST YEAR OVERWHELMINGLY INDICATED THE FUTURE

DIRECTION FOR THESE PROGRAMS.

WITHOUT DOUBT, THOUSANDS OF SCHOOLS WOULD FIND IT

IMPOSSIBLE TO CONTINUE FOOD SERVICE, OR THEY WOULD BE ABLE TO

OFFER PACKAGED ITEMS ONLY IN OTHER SCHOOLS, ONLY THE VERY

POOR CHILDREN WOULD BE ABLE TO RECEIVE THE COMPLETE LUNCH.

WE WOULD BE LEFT, NOT WITH A NUTRITION PROGRAM, BUT A POVERTY

PROGRAM WITHOUT EVEN NUTRITIONAL GUARANTEES FOR THE POVERTY CHILD.

THIS, IN ITSELF, WOULD BE THE RANKEST FORM OF

DESCRIMINATION, AND ONE WHICH IS FORBIDDEN BY FEDERAL LAW

AS YOU ARE AWASE WHEN A SIMILAR PROPOSAL WAS SUBMITTED

TO CONGRESS LAST YEAR, NO MEMBER OF CONGRESS WAS WILLING

EVEN TO INTRODUCE IT

However, IT IS NO TIME TO RELAX WITH THE COMFORTABLE

FEELING THAT THIS IS # EMPTY PROPOSAL WHICH WILL BLOW

AWAY IN THE WINTER WINDS, AS IT DID BEFORE,

TAKE A GOOD LOOK, FOR INSTANCE, AT THE APPROPRIATIONS

STRUCTURE FOR THE CHILD NUTRITION PROGRAMS IN THE FISCAL

YEAR 1977 BUDGET. YOU WILL BE HARD PUT TO FIND REFERENCE

TO THE NATIONAL SCHOOL LUNCH PROGRAM.

BUT YOU WILL FIND SOMETHING CALLED "INSTITUTIONAL NUTRITION SUPPORT. THIS LINE ITEM IS DESIGNED TO INDICATE THAT FEDERAL FUNDS ARE BEING USED TO ASSIST IN PROVIDING BETTER NUTRITION FOR CHILDREN WHO NOW PAY FOR THEIR LUNCHES. By presenting it this way, an attempt is being made TO CREATE THE IMPRESSION THAT IT SOMEHOW IS SINFUL AND WASTEFUL FOR THE FEDERAL GOVERNMENT TO SUPPORT A NUTRITION PROGRAM ENCOMPASSING ALL CHILDREN. IN FACT, THE O.M.B. HAS DEVELOPED THE TERM "NON-NEEDY"

IN REFERRING TO FEDERAL ASSISTANCE PROVIDED TO PAYING STUDENTS

THIS NOT ONLY DEMONSTRATES A LACK OF APPRECIATION FOR GOOD

NUTRITION, BUT IT ALSO REPRESENTS A CRUDE KIND OF INSENSITIVITY.

HIS APPROACH IS DIRECTLY CONTRARY TO THE INTENT OF CONGRESS WHEN IT APPROVED THE NATIONAL SCHOOL LUNCH ACT SOME 30 YEARS AGO. AT THAT TIME, CONGRESS SAID "IT IS HEREBY DECLARED TO BE THE POLICY OF CONGRESS, AS A MATTER OF NATIONAL SECURITY, TO SAFEGUARD THE HEALTH AND WELL-BEING OF THE NATION'S Headministration SEEMS TO HAVE LOST SIGHT OF THE IMPORTANCE OF GOOD HEALTH AND NUTRITION AS THEY RELATE TO OUR NATIONAL SECURITY. THE CONGRESS WILL Matacupt

HOWEVER, THERE ARE OTHER SIGNS THAT THE SCHOOL LUNCH

AND CHILD NUTRITION PROGRAMS ARE UNDER ATTACK.

THE SPECIAL MILK PROGRAM AS OF MARCH 1, 1976, AND TO RESCIND

A TOTAL OF \$40 MILLION IN APPROPRIATED FUNDS WHICH WOULD

INSURE THE FULL OPERATION OF THE PROGRAM DURING THIS FISCAL

YEAR.

Once again,

I CAN ASSURE YOU THAT THE CONGRESS WILL NOT APPROVE THIS RESCISSION, AND I WILL DO MY PART IN THIS FIGHT BUT IT IS ONE

MORE EFFORT TO CONFUSE, FRUSTRATE AND PREVENT THE ACCOMPLISHMENT

OF CLEARLY STATED NUTRITIONAL GOALS AND OBJECTIVES.

While these nutrition programs have been expanded the

ADMINISTRATIVE EXPENSE FUNDS PROVIDED TO THE STATES HAVE

NOT KEPT PACE WITH INFLATION. IN FACT, THUS FAR THIS YEAR

LESS MONEY HAS BEEN PROVIDED THAN LAST YEAR.

You would think that this Administration -- with its

VOCAL SUPPORT FOR RUNNING PROGRAMS AT THE LOCAL LEVEL -- WOULD

TRY TO HELP STATES DO A GOOD JOB BY PROVIDING ADEQUATE

ADMINISTRATIVE FUNDS,

BY NOT PROVIDING THESE FUNDS, SOME PROGRAMS MAY BE

TURNED BACK TO BE RUN DIRECTLY BY THE U.S.D.A.

THAT'S A CASE OF THE ADMINISTRATION GETTING CAUGHT

BETWEEN ITS RHETORIC ABOUT DOING THINGS AT THE LOCAL LEVEL,

AND THE DESIRE TO SAVE MONEY.

THERE ARE MANY SIMILAR EXAMPLES! WHITE I COME TO THE OR YOU

I AM ESPECIALLY CONCERNED THAT THE U.S.D.A. HAS OF THE DECIDED

NOT TO FOLLOW THE CONGRESSIONAL DIRECTIVE WITH REGARD TO USING

CARRY-OVER FUNDS FOR THE WOMEN, INFANT AND CHILDREN PROGRAM

WE SPECIFICALLY DIRECTED THAT ANY UNUSED MONEY FROM LAST YEAR BE USED THIS YEAR. BUT DESPITE THIS CLEAR DIRECTIVE, \$35 TO \$50 MILLION MAY NOT BE USED UNLESS CONCERNED PEOPLE AND SENATORS TAKE UP THE CAUSE AND THE ADMINISTRATION ALSO IS TRYING TO AVOID USING THE FULL \$250 MILLION PROVIDED FOR THIS YEAR. I AND OTHERS HAD TO GO TO COURT TO GET THE DEPARTMENT of Age TO LAUNCH THE W.I.C. PROGRAM AS DIRECTED BY CONGRESS. BUT THE ADMINISTRATION APPARENTLY IS STILL TRYING TO IGNORE THE LAW. THERE IS ONE OTHER IMPORTANT ISSUE TO PUT ON YOUR WORK AGENDA. IN THE COMING WEEKS YOU WILL BE ASKED FOR YOUR VIEWS IN CURBING WASTE IN THE SCHOOL LUNCH PROGRAM. / I HAVE ASKED THE GENERAL ACCOUNTING OFFICE TO LOOK INTO THIS PROBLEM, AND IT WILL BE REPORTING BACK BY LATE SUMMER.

WE ATTEMPTED TO DEAL WITH THIS ISSUE IN H.R. 4222

LAST FALL BY ALLOWING STUDENTS TO CHOOSE NOT TO ACCEPT CERTAIN

FOODS OR FULL PORTIONS,

IT IS A DIFFICULT TASK TO ALLOW SOME FLEXIBILITY IN

FOOD OFFERINGS, ASSURE A NUTRITIONALLY BALANCED MEAL, AVOID

WASTE AND YET RUN A PROGRAM FOR 25 MILLION STUDENTS.

THE G.A.O. STUDY ALSO WILL EXAMINE THE ISSUE OF PROVIDING

CASH FOR SCHOOLS RATHER THAN COMMODITIES WE WILL NEED YOUR

COUNSEL ON THIS STUDY.

I ALSO HAVE DEVELOPED A BILL ON NUTRITION INFORMATION, Education

AND TRAINING WHICH WILL BE INTRODUCED SHORTLY.

THIS PROGRAM WOULD, THROUGH GRANTS TO THE STATES, PROVIDE

FOR THE TRAINING OF FOOD SERVICE AND EDUCATIONAL PERSONNEL

IN THE PRINCIPLES OF SOUND NUTRITION.

Teach nutriling

THIS EFFORT WOULD BRING TOGETHER THE TRAINING OF THE

CLASSROOM AND THAT OF THE LUNCHROOM.

WE HAVE ONLY BEGUN TO SCRATCH THE SURFACE AS TO WHAT

CAN BE DONE AND WHAT NEEDS TO BE DONE IN NUTRITION EDUCATION.

THESE ARE CHALLENGES TO BE MET HEAD ON. THERE COMES A

TIME WHEN A DECISION MUST BE MADE BETWEEN WORKING HARD TOWARD

ACCOMPLISHING THE PROGRAM GOALS OR TURNING BACK BEFORE

THE ONSLAUGHT OF ONE'S CRITICS.

I KNOW WHICH DECISION YOU WILL MAKE, AND I WILL CONTINUE

TO HELP YOU.

AT THE SAME TIME YOU MUST CONTINUE TO PRESS FORWARD IN

SUPPORT OF A UNIVERSAL NUTRITION EDUCATION AND FOOD SERVICE

PROGRAM FOR CHILDREN.

IT IS MORALLY WRONG AND ECONOMICALLY UNSOUND TO CONTINUE THE PRESENT PRACTICE OF SINGLING OUT, IN A DISCRIMINATORY FASHION, CERTAIN CHILDREN FOR FREE LUNCHES, OTHERS FOR LUNCH AT A NOMINAL PRICE, AND WITH STILL OTHERS REQUIRED TO PAY THE REGULAR PRICE WE NEVER HAVE DONE THIS WITH RESPECT TO OTHER

SCHOOL ACTIVITIES.

ME NEVER HAVE DONE THIS WITH RESPECT TO OTHER

Compulsory Educa

Military Service I ALWAYS HAVE MAINTAINED THAT YOU CAN JUDGE A SOCIETY BY HOW IT RESPONDS TO THE NEEDS OF THE YOUNG AND THE ELDERLY --THOSE AT THE BEGINNING OR IN THE SHADOW OF LIFE. Your theme, 16 Enough to Eat is Every Man's Birthright, IS PRECISELY THE KIND OF BROAD GOAL THAT CAN BRING PEOPLE TOGETHER.

However MANY WELL-INTENTIONED PEOPLE have NOT FACE QUELY

TO THE NEED FOR A NATIONAL FOOD POLICY TO MEET THIS OBJECTIVE.

WE MUST ASSURE OUR PRODUCERS A FAIR RETURN SO THAT THEY CAN

## PRODUCE THE ABUNDANT SUPPLIES NEEDED TO MEET THIS GOAL

THERE ARE OTHER SIMILAR GOALS TO WHICH WE SHOULD DIRECT

OUR ATTENTION -- SUCH AS A DECENT JOB FOR ALL AMERICANS, THE

A HOME AND THE OPPORTUNITY FOR OUR ELDERLY

TO LIVE THEIR LAST YEARS IN DIGNITY ...

I AM REMINDED OF PRESIDENT ROOSEVELT'S 1937 INAUGURAL ADDRESS WHEN HE STATED:

"THE TEST OF OUR PROGRESS IS NOT WHETHER WE ADD TO THE ABUNDANCE OF THOSE WHO HAVE MUCH; IT IS WHETHER WE PROVIDE ENOUGH FOR THOSE WHO HAVE TOO LITTLE."

WE HAVE JUST EXPERIENCED THE WORST RECESSION SINCE

THE GREAT DEPRESSION. AND WE STILL FACE MAJOR ECONOMIC

UNCERTAINTIES.

MOST DISTURBING TO ME, WE SEEM TO HAVE A CLOUD OVER OUR

SPIRIT AND OUR DETERMINATION. WE LACK THE OPTIMISM AND DARING

OF OUR EARLIER YEARS.

IN SHORT, WE NEED TO BEGIN TO THINK AGAIN IN TERMS OF BUILDING

A BETTER AMERICA . I COMMEND YOU IN TAKING A BROAD APPROACH TO

AND IN REMINDING THE NATION OF A MAJOR UNMET GOAL.

IF YOU LIGHT A FIRE IN THE MINDS OF YOUR LEADERS AND IN THE

HEARTS OF YOUR COUNTRYMEN, YOU WILL HAVE PERFORMED A GREAT SERVICE.

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